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MEETING:	Overview and Scrutiny Committee - Full Meeting
DATE:	Tuesday, 10 September 2019
TIME:	2.00 pm
VENUE:	Council Chamber, Barnsley Town Hall

AGENDA

Full Meeting of the Overview and Scrutiny Committee

All Members of the Committee Should Attend.

Administrative and Governance Issues for the Committee

1 Apologies for Absence - Parent Governor Representatives

To receive apologies for absence in accordance with Regulation 7 (6) of the Parent Governor Representatives (England) Regulations 2001.

2 Declarations of Pecuniary and Non-Pecuniary Interest

To invite Members of the Committee to make any declarations of pecuniary and non-pecuniary interest in connection with the items on this agenda.

3 Minutes (*Pages 5 - 24*)

To approve the minutes of the previous meetings of the Committee:-
Full Committee, held on 30th April, 2019 (Item 3a attached)
Thriving and Vibrant Economy Workstream, held on 4th June 2019 (Item 3b attached)
People Achieving Their Potential, held on 18th June 2019 (Item 3c attached)
Strong & Resilient Communities, held on 16th July 2019 (Item 3d attached)
Special meeting to consider the call in of a Cabinet decision, held on 24th July, 2019 (Item 3e attached)

Items for Information

4 Air Quality Monitoring and Modelling in Barnsley (*Pages 25 - 26*)

This document is for information only and provides additional information in response to an action from the Strong & Resilient Communities workstream meeting, held on 16th July 2019.

Overview and Scrutiny Issues for the Committee

5 Barnsley Safeguarding Adults Board (BSAB) Annual Report 2018-19 (*Pages 27 - 48*)

To consider a report of the Executive Director Core Services (Item 5a attached) in respect of BSAB's Annual Report (Item 5b attached).

6 Barnsley Safeguarding Children Board (BSCB) Annual Report 2018-19 (*Pages 49 - 70*)

To consider a report of the Executive Director Core Services (Item 6a attached) in respect of BSCB's Annual Report 2018-19 (Item 6b attached) and the Partnership's Future Plans on a Page (Item 6c attached).

7 Exclusion of the Public and Press

The public and press will be excluded from this meeting during consideration of the items so marked because of the likely disclosure of exempt information as defined by the specific paragraphs of Part I of Schedule 12A of the Local Government Act 1972 as amended, subject to the public interest test.

8 Children's Social Care Performance *(Pages 71 - 120)*

To consider the Children's Social Care Performance Cover Report (Item 8a attached) in respect of the Data Report (Item 8b attached) and Explanatory Document (Item 8c attached).

Reason restricted:

Paragraph (2) Information which is likely to reveal the identity of an individual.

Enquiries to Anna Marshall, Scrutiny Officer

Email scrutiny@barnsley.gov.uk

To: Chair and Members of Overview and Scrutiny Committee:-

Councillors Ennis OBE (Chair), Bowler, Carr, T. Cave, Clarke, Felton, Fielding, Frost, Gollick, Green, Daniel Griffin, Hand-Davis, Hayward, Higginbottom, Hunt, W. Johnson, Leech, Lodge, Lofts, Makinson, McCarthy, Mitchell, Newing, Noble, Phillips, Pickering, Richardson, Smith, Stowe, Sumner, Tattersall, Williams, Wilson and Wraith MBE together and Statutory Co-opted Member Ms K. Morritt (Parent Governor Representative)

Electronic Copies Circulated for Information

Sarah Norman, Chief Executive

Andrew Frostdick, Executive Director Core Services

Rob Winter, Head of Internal Audit and Risk Management

Michael Potter, Service Director, Business Improvement and Communications

Martin McCarthy, Service Director, Governance, Members and Business Support
Press

Witnesses

Item 5 (2:00pm)

- Bob Dyson, Independent Chair, BSAB
- Lennie Sahota, Service Director, Adult Social Care & Health, BMBC
- Stephanie Evans, Interim Head of Service, Safeguarding & Quality Assurance, BMBC
- Adrian Hobson, Senior Contracts & Compliance Manager, BMBC
- Cath Erine, Barnsley Safeguarding Adults Board Manager, BMBC
- Cllr Margaret Bruff, Cabinet Spokesperson – Children’s Services (formerly People - Safeguarding)
- Cllr Nicola Sumner, Cabinet Support Member – Adults & Communities
- Deborah Longmore, Safeguarding Adults Lead, Barnsley Hospital NHS Foundation Trust (BHNFT)
- Emma Cox, Assistant Director of Nursing, Quality & Professions, South West Yorkshire Partnership NHS Foundation Trust (SWYPFT)
- Jo Harrison, Nurse Quality Manager-Mental Capacity Act (MCA) and Deprivation of Liberty Safeguards (DOLS), Barnsley CCG
- Detective (DCI) Chief Inspector Paul Murphy, South Yorkshire Police (SYP)
- Representative from the Safeguarding Adults Forum by Experience (SAFE) Customer Group

Item 6 (2:45pm)

- Bob Dyson, Independent Chair, BSCB
- Mel John-Ross, Service Director, Children’s Social Care & Safeguarding, BMBC
- Stephanie Evans, Interim Head of Service – Safeguarding & Quality Assurance, BMBC
- Nigel Leeder, Barnsley Safeguarding Children Board Manager, BMBC
- Cllr Margaret Bruff, Cabinet Spokesperson – Children’s Services (formerly People - Safeguarding)
- Angela Fawcett, Designated Nurse Safeguarding Children and Looked After Children, BCCG

- Emma Cox, Assistant Director of Nursing, Quality & Professions, South West Yorkshire Partnership NHS Foundation Trust (SWYPFT)
- Detective (DCI) Chief Inspector Paul Murphy, South Yorkshire Police (SYP)

Item 8 (3:30pm)

- Mel John-Ross, Service Director, Children's Social Care & Safeguarding, BMBC
- Cllr Margaret Bruff, Cabinet Spokesperson – Children's Services (formerly People - Safeguarding)

MEETING:	Overview and Scrutiny Committee
DATE:	Tuesday, 30 April 2019
TIME:	2.00 pm
VENUE:	Council Chamber, Barnsley Town Hall

MINUTES

Present

Councillors Ennis OBE (Chair), Bowler, G. Carr, Charlesworth, Clarke, Frost, Hayward, W. Johnson, Makinson, Tattersall, Wilson and Wright together with co-opted members Ms P. Gould

62 Apologies for Absence - Parent Governor Representatives

Apologies for absence were received from Ms Kate Morrith in accordance with Regulation 7(6) of the Parent Governor Representatives (England) Regulations 2001.

63 Declarations of Pecuniary and Non-Pecuniary Interest

Councillors Carr, Tattersall and Wilson declared non-pecuniary interests in Minute No. 67 due to their membership of the Corporate Parenting Board.

64 Minutes of the Previous Meeting

The minutes of the meeting held on 26th March 2019 were approved as a true and accurate record.

65 Adult Social Care Local Account 2017/18

The following witnesses were welcomed to the meeting:

Lennie Sahota, Service Director - Adult Social Care & Health
 Kwai Mo, Head of Service - Mental Health & Disability
 Margaret Young, Interim Head of Service - Older People Physical Disabilities
 Julie Moore, Service Manager - Quality Assurance and Service Improvement, Adults & Communities
 Councillor Margaret Bruff, Cabinet Spokesperson for People - Safeguarding

The Service Director introduced this item, presenting the 7th Barnsley Adult Social Care Local Account to the Committee. The report considers performance in 2017/18, identifying key strengths, areas for improvement and future plans and challenges. It was highlighted that Barnsley is one of the best performing authorities in terms of delayed transfers of care from hospital and direct payments. Overall satisfaction continues to be higher than the national average, whilst work is needed on some areas, including the proportion of adults with a learning disability or who are in contact with secondary mental health services in paid employment.

In the ensuing discussion, and in response to detailed questioning and challenge, the following matters were highlighted:

The Council has a responsibility to address and improve quality in care homes, which it does by working closely with providers. It was reported that health colleagues have launched a care home initiative to help care homes to manage health needs better and avoid unnecessary hospital attendances and admissions. Consideration is being given to the development of a 'Quality Board' for all contracted provision, not just care homes, working with providers as partners to collectively come together to improve.

When contracts expire at the end of March 2020 new contracts will present an opportunity to be clear about specification and requirements in cases of concern. Care homes are largely cooperative. Sometimes investment is required to improve quality but there may be no incentive to do this as payments will continue despite the need to improve. High quality care home provision can attract new people but local people may prioritise local provision over quality. Cross authority provision can create additional challenge such as fee rates but the service now has greater internal capacity to visit properties.

Sanctions can be used in cases of high levels of concern, whereby admissions are prevented or residents moved, but this is very much a last resort. A monthly contract monitoring report is produced, which has greatly increased understanding and ensures that conversations take place with providers before a crisis situation can develop.

It was reported that care homes are registered with the CQC, not the Local Authority, who have to satisfy themselves as to the appropriateness of the Manager and staff. If a Care Home is sold and ownership transferred, the provider will inform the Local Authority if they have a contract with the Local Authority in question.

The minimum level of qualification for residential care home staff is NVQ level 2 Health and Social Care. Staff who provide care in the community are also required to be registered with the CQC with the additional requirement that where care workers are employed by a provider who has a contract with the Local Authority they are required to work to a specification which is monitored by the contract monitoring team, who now have increased capacity to monitor this, which is important as people living in their own homes may be more vulnerable.

Healthwatch Barnsley is commissioned to monitor service quality and is very active in Barnsley – the Chair of Healthwatch will be a member of the proposed Quality Board.

It was felt that the telephone number for information and advice was not prominent and could be easily missed. Most information for the service is web based but there are leaflets for those who require them and workers visiting people can print off copies and take them out with them. It was acknowledged that not everybody is connected to the internet and the issue of paper copies is currently being looked at by the management team as there will always be a need for them.

Some of the performance information has changed since the report was published. The proportion of adults with a learning disability in paid employment has increased from 2% to 3.2%. The number of younger adults (aged 18-64) whose long term support needs are met by admission to residential and nursing care homes has fallen from 17.7 per 100,000 to 15.7 per 100,000 (23 placements in a whole year). With regards to performance in relation to adults known to secondary mental health who

were in paid employment, with this information provided through SWYPFT, however the latest position is not currently known. A new data system is being implemented which should go some way to alleviating the problem, enabling Barnsley based information to be more readily available.

It was noted that despite increasing demands the service was required to save a further £1.2 m in 2018/19. This was achieved through targeted reviews (to include continuing health care), maximising income and review of social care contracts. The service has met and delivered against targets whilst continuing to ensure people get the care and support they need. The risk is not in continuing to meet assessed need but rather reliance on making strategic investments to improve the local offer without knowing what funding will be received.

RESOLVED that:

- (i) Witnesses be thanked for their attendance and contribution, and
- (ii) Members note the report.

66 Exclusion of the Public and Press

RESOLVED that the public and press be excluded from the meeting during the consideration of the following item because of the likely disclosure of exempt information as defined by Paragraph 1 of Schedule 12A of the Local Government Act 1972 (as amended).

67 Children's Social Care Performance

The following witnesses were welcomed to the meeting:

Mel John-Ross, Service Director – Children's Social Care & Safeguarding
Councillor Margaret Bruff, Cabinet Spokesperson for People - Safeguarding

The Service Director introduced this item and gave an overview of key performance issues highlighted in the report as at 31st March 2019, including Barnsley's historical performance and comparisons with other local authorities.

In the ensuing discussion, and in response to detailed questioning and challenge, the following matters were highlighted:

The number of Looked After Children is still relatively low but does exceed the current target, with more children coming into care than leaving. School attendance has improved but there is always more to do.

There has been a slight increase to caseloads for the Assessment/Joint Investigation and Safeguarding team but these are monitored closely by Managers and arrangements are in place to help mitigate particularly high caseloads if necessary.

The number of re-referrals tends to fluctuate and is higher than envisaged in line with child protection rates. Every re-referral is scrutinised carefully.

Work is ongoing with Berneslai Homes to ensure care leavers aged 18 are in suitable accommodation where appropriate and 4 'training flats' are provided to help the transition. Semi-independent accommodation is an option for those who are not quite ready to live independently. The preferred solution is a 'Stay Put' arrangement whereby the young person remains with foster carers, but this can be a challenge. Care leavers in residential accommodation have to leave at age 18, by which time some are ready and some are not.

Witnesses were thanked for their attendance and contribution.



MEETING:	Overview and Scrutiny Committee Thriving and Vibrant Economy Workstream
DATE:	Tuesday, 4 June 2019
TIME:	2.00 pm
VENUE:	Meeting Room 1 - Barnsley Town Hall

MINUTES

Present

Councillors Ennis OBE (Chair), Clarke, Felton, Fielding, Gollick, Green, Hayward, Hunt, W. Johnson, Leech, Lodge, Lofts, Mitchell, Noble, Phillips, Sumner, Tattersall, Williams, Wilson and Wright.

1 Apologies for Absence - Parent Governor Representatives

No apologies for absence were received in accordance with Regulation 7(6) of the Parent Governor Representatives (England) Regulations 2001.

2 Declarations of Pecuniary and Non-Pecuniary Interest

Councillor W. Johnson declared a non-pecuniary interest in item 5 on the agenda as he is a former market trader.

3 Minutes of the Previous Meeting

The minutes of the meeting held on 30th April were approved as a true and accurate record.

4 Exclusion of the Public and Press (due to commercial sensitivity)

RESOLVED that the public and press be excluded from the meeting during the consideration of the following item because of the likely disclosure of exempt information as defined by Paragraph 1 of Schedule 12A of the Local Government Act 1972 (as amended).

5 Barnsley Town Centre Redevelopment

The following witnesses were welcomed to the meeting:

Andrew Frosdick, Executive Director, Core Services
 David Shepherd, Service Director, Economic Regeneration, Place
 Andrew Osborn, Regeneration Projects Group Leader, Place
 Steve Loach, Head of Finance, Core Services
 Cllr Tim Cheetham, Cabinet Member Place (Regeneration & Culture)
 Nick Jones, Director of Project Management, Turner & Townsend
 Chris Stone, Associate Director of Cost Management, Turner & Townsend
 Paul Sargent, Chief Executive, Queensberry

The Service Director updated the Committee regarding progress of the Glassworks scheme since the last report in November 2018. It was highlighted that one key aspect of the redevelopment has been to keep the Town Centre going through the period of significant change. People in Barnsley are at the heart of the redevelopment and deserve a town centre to be proud of. The level of disruption has been minimised wherever possible, but there has been some unavoidable impact. It was also pointed out that there has already been a significant increase in footfall, which it is hoped can be maintained over time.

Phase 1 of the project is nearing completion, including the opening of the new Library at the Lightbox planned for early July 2019. It is expected that Phase 2 will be completed in 2021, delivering a range of shops, restaurants and leisure facilities. This is on track in terms of leasing but it must be acknowledged that this is a very difficult period for the High Street, particularly around retail and leisure, as reported in the national media. There are increased requirements from potential lessees coupled with ensuring that existing businesses are taken care of. This also applies to businesses in town centres across the whole of the Borough, which are also being effectively supported. Robust governance arrangements and audit processes are in place to effectively manage commercial risk.

In the ensuing discussion, and in response to detailed questioning and challenge, the following matters were highlighted:

The Medium Term Financial Strategy (MTFS) recognised that the outcome of Brexit may have a major impact on this and other projects, thus provision has been made within the strategy to provide comfort going forward – for example, using local suppliers wherever possible.

There has been increased footfall from other areas such as Wakefield, Sheffield etc. There will likely be an increased footfall on match days due to Barnsley FC's recent promotion, but work is ongoing with the football club around safe travel/walking arrangements which will include the Market Gate Bridge.

The scheme will act as a catalyst for wider private sector investment in the town centre and borough, including a mix of 544 new housing units across various sites. There is evidence that there is an appetite for this as demonstrated by the Churchfield retirement development and the high quality private rented scheme at Gateway.

The market development is progressing well, with a number of existing traders brought along. Some are not happy about 6 day working and there are a number of vacancies. Members were concerned that Thursday trading is poor but were reassured that this may be mitigated by the introduction of new traders/retailers/leisure/food and drink and also the opening of the Lightbox.

Arrangements, flexibility and incentives will be continually reviewed to ensure progress continues, with open, honest and challenging discussions with both new and existing traders. It was pointed out that rents for market traders have been subsidised for many years but have now moved to a commercial rent basis. Pride of place has been given to market traders as the location of the market is crucial to success, as evidenced in neighbouring authorities.

The developers have experience of delivering similar schemes elsewhere, using flexible building and design solutions, such as the one in Guildford. This was initially retail led and then progressed on to food and beverages. Similar challenges existed around costs, existing retailers and attracting new businesses. Capital incentives and rent subsidies became part and parcel of any standard commercial leasing deal and were individually negotiated to secure a successful outcome.

Transport links and car parking arrangements will be improved as part of the scheme, including active travel. Significant transportation funding has been applied for through Sheffield City Region (SCR), including arrangements to connect to Doncaster and Rotherham, incorporating the Market Gate Bridge. Work around bus services with the South Yorkshire Passenger Transport Executive (SYPTTE) and Stagecoach is ongoing. The carbon footprint is taken into account, not just around travel but also when obtaining goods and services. Electric charging points are to be part of the scheme. Park and Ride has been considered a number of times but at the present time bus operators are unwilling to do this.

Despite the difficult situation around retail at the moment, the lettings strategy is on track to deliver 95% at the end of the term as there are 3 years left to secure lettings.

Public safety and engendering a sense of safety and security is paramount, with a new suite of CCTV cameras, co-location of South Yorkshire Police (SYP) in the management suite and a wider town centre team. This will include enforcement officers in the same uniform so they are readily identifiable. Although there will still be a 'wet' offer, there will be a more family orientated 'feel' to the night time economy so that residents are not afraid to come into town centre throughout the day and into the evening.

RESOLVED that:

- (i) Members note the update and
- (ii) Witnesses be thanked for their attendance and contribution.

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MEETING:	Overview and Scrutiny Committee - People Achieving their Potential Workstream
DATE:	Tuesday, 18 June 2019
TIME:	2.00 pm
VENUE:	Meeting Room 11 - Barnsley Town Hall

MINUTES

Present

Councillors Ennis OBE (Chair), Carr, Felton, Frost, Gollick, Daniel Griffin, Higginbottom, W. Johnson, Lodge, Makinson, Mitchell, Newing, Smith, Tattersall and Williams together with co-opted members and

1 Apologies for Absence - Parent Governor Representatives

Apologies for absence were received from Ms K. Morritt in accordance with Regulation 7(6) of the Parent Governor Representatives (England) Regulations 2001.

2 Declarations of Pecuniary and Non-Pecuniary Interest

Cllr Newing declared a non-pecuniary interest in Minute No. 9 as she is employed by CAMHS.

3 Minutes of the Previous Meeting

The minutes of the meeting held on 4th June 2019 were approved as a true and accurate record.

4 Barnsley Carers' Strategy 2017-20

The following witnesses were welcomed to the meeting:

- Wendy Lowder, Executive Director – Communities, BMBC
- Jayne Hellowell, Head of Commissioning – Healthier Communities, BMBC
- Jo Ekin, Commissioning Manager – Healthier Communities, BMBC
- Steph Johansen, Regional Head of Operations for Barnsley Carers' Service, Making Space
- Julia Goddard, Carer Support Worker, Making Space
- Barnsley Carer Representative
- Sarah Sinclair, Interim Head of Service Commissioning, Governance and Partnerships, People Directorate, BMBC
- Kate Hensby, Manager for Young Carers' Service, Barnardo's
- Lennie Sahota, Service Director, Adult Social Care and Health

The Executive Director introduced this item, informing the Overview and Scrutiny Committee of the progress of the Carers' Strategy 2017-2020 and Action Plan, also highlighting that the report also includes details and progress of the local commissioning and social care responses to supporting unpaid carers in Barnsley.

The Head of Commissioning then went on to explain that lots of partnership work has been done and that Barnsley now has an integrated carers' service for adults plus a young carers' service, which is a statutory service delivered through Barnardo's. The issue of carers now has a much higher profile, a rearranged governance structure and investment from the Better Care Fund to fund the service. The service is currently being evaluated as there is a desire to continue funding the service as it provides invaluable support to carers.

The Manager for the Young Carers' Service (Barnardo's) gave a brief outline of the services they deliver; a young carer's case study and reported developments and achievements for the benefit of Members.

In the ensuing discussion, and in response to detailed questioning and challenge, the following matters were highlighted:

Barnsley Carers' Service operates under a hub and spoke model, with the central hub based at Priory Campus with information, advice and support delivered at a number of community venues, including Family Centres and GP surgeries, with plans to expand further in the near future, possibly aligned to Area Councils. The contract is not a year old yet and there is still work to be done in terms of raising the profile of the service. Some GP surgeries host carer clinics and there is an aim (working in partnership with Barnsley Clinical Commissioning Group (CCG) colleagues) to have a carer presence in every GP surgery, with a facility to produce 'information prescriptions' about the carers' service which can be printed off and given to patients.

In Barnsley 108 young carers accessed the carers' service provided by Barnardo's, but the number of young carers may be significantly more as many are 'hidden' carers. Referrals from adult services are low. There are many reasons why this is the case, including fears around Social Services' involvement, the perceived stigma of parents whose children care for them and the way adult services are currently set up. This is one of the reasons why a 3rd sector provider delivers the service as it is viewed as being separate from statutory services. Referrals tend to come in following a family crisis, such as concerns around school attendance, and time and effort is then taken to deal with individual families, capacity building around the family and signposting to other services where necessary. It was acknowledged that there is a need to improve referral rates and ensure that the needs of the most vulnerable children, young people and families are met whilst working with other services such as Substance Misuse, Mental Health etc.

A Member enquired about respite for young carers at crucial times such as when taking GCSEs. It was explained that respite is not provided, but rather young people are supported to do appropriate levels of care. This could mean increasing one-to-one support either at home or in school; involving other agencies to reduce levels of caring; offering support via mobile phone and text messages (for example, prompts to get ready for school) and organising activities. Young carers are never expected to take on a caring role which would impact on their education. All young people are made aware of the different organisations which are there to help them, such as Childline, Mindspace, I Know I Can (IKIC) and Chilypep and can be contacted via mobile phone apps and social media.

Barnsley has a larger percentage of young carers than other Local Authorities. This has been the case for many years, but nowadays there are integrated structures to support them and lots of awareness raising is done in schools. There is a current campaign to raise awareness by giving a credit card size information card to every child in schools to remove discrimination and raise awareness. 400 children and young people in Horizon were each given a card with contact details and this initiative was shortlisted for a Northern Housing Award. Teachers are also more aware of what to look out for. The youngest referral to date for a young carer has been for a 4 year old. The exact number of young carers is difficult to establish, and many come through when the family is known to Adult Services such as Substance Misuse and Mental Health. Young carers who are supported report a positive impact on their mental wellbeing and emotional resilience.

There is a need to remove the stigma of being a carer and to raise awareness of the support available. A number of mechanisms are used, including leaflets, newspaper articles, social media and work with other organisations, pulling all services together and removing duplication to make the journey simpler and stress free.

Julia Goddard (Making Space) gave an overview of services to support carers, explaining that these depend very much on the individual and their needs, starting with a 1:1 meeting with a support worker which then leads on to other things such as help with finances, housing, wellbeing, psychological therapies, debt management, benefits and carers assessment. Making Space try to meet any needs that are brought up in the conversation and the Support Workers are almost walking directories. They also intend to recruit Black and Minority Ethnic (BME) workers in areas where there is a need to support specific communities.

It was highlighted that it is only possible to claim Carers Allowance until the age of 65. This is a problem in Barnsley, as many carers who are in their 70s and 80s care for family members, which has an associated financial impact (unless they have private pensions) and could adversely affect their quality of life.

The Barnsley Carer Representative spoke about the positive impact Making Space had on her life as a carer, highlighting the benefits of services to support carers when they don't know who to approach for help and may be isolated in terms of a family and friends support network.

It was felt that there was a gap in provision for ex-service personnel and their carers who may be suffering from Post Traumatic Stress Disorder (PTSD) and other conditions relating to their armed forces service. It was reported that the Armed Forces Champion is Cllr Joe Hayward and the Armed Forces Lead Officer is Jayne Hellowell, who is leading on bringing forward Barnsley's Armed Forces Plan to address this. A link to both Barnardos and Making Space will be included within the plan which is currently being developed.

When social care assessments are undertaken the views and wishes of the carer are always taken into account. If carer needs are identified early support can be provided in a timely manner, including signposting to other avenues of support. Work is underway with communities to identify the best way to offer support and to identify

'hidden' carers, as early identification could prevent a crisis situation later, bringing the hospital and other organisations on board to raise the profile of carers, as many do not recognise that they are 'carers'.

It was felt that Councillors had a valuable role to play in spreading the message and raising the profile of carers within their communities. Councillors were happy to be involved and offered to distribute information leaflets etc., within their community and at community events such as galas.

RESOLVED that:

- (i) A letter will be sent to MPs requesting the Carer's Allowance should not be stopped at pensionable age
- (ii) Contact information regarding the Adult Carers' Service (Making Space) and Young People's Carers' Service (Barnardo's) will be circulated to Elected Members
- (iii) Carers' services should be linked to the Armed Forces Covenant Group and included within the Armed Forces Plan, and
- (iv) Witnesses be thanked for their attendance and contribution.

Chair



MEETING:	Overview and Scrutiny Committee - Strong & Resilient Communities Workstream
DATE:	Tuesday, 16 July 2019
TIME:	2.00 pm
VENUE:	Meeting Room 11 - Barnsley Town Hall

MINUTES

Present

Councillors Ennis OBE (Chair), Bowler, Carr, Felton, Fielding, Gollick, Daniel Griffin, Hayward, Higginbottom, W. Johnson, Leech, Lodge, Lofts, Mitchell, Phillips, Smith, Tattersall, Wilson, Wraith MBE and Wright.

1 Apologies for Absence - Parent Governor Representatives

No apologies were received in accordance with Regulation 7(6) of the Parent Governor Representatives (England) Regulations 2001.

2 Declarations of Pecuniary and Non-Pecuniary Interest

Councillor Tattersall declared a non-pecuniary interest in minute 4 due to her position as Cabinet Support Member for Place (Environment and Transportation).

3 Minutes of the Previous Meeting

The minutes of the meeting held on 18th June, 2019 were noted by the Committee.

4 Energy Efficiency and Pollution Reduction

The following witnesses were welcomed to the meeting:-

Councillor Tim Cheetham – Cabinet Spokesperson for Place (Regeneration and Culture)

David Shepherd – Service Director Regeneration and Culture

Richard Burnham – Head of Housing and Energy

David Malsom – Group Leader Housing and Energy

George Lee – Project Manager Housing and Energy

The Service Director Regeneration and Culture introduced the item and gave thanks for the ability to inform Members about the current Energy Strategy 2015-2025 and associated targets for reducing carbon emissions.

Members noted that this had positive benefits, such as a cleaner environment, more active lifestyles, and reduced heating costs. In addition, there were opportunities for business, and jobs in new technologies.

Barnsley Council's position to lead this change, becoming an exemplar in this area was noted, with the opportunity to encourage others. This responded to a national and international agenda to reduce carbon emissions and limit temperature rises.

The Energy Strategy set out plans for Barnsley Council to be zero carbon in its operations by 2040. Transitioning the borough to the new national requirement to be net zero carbon by 2050 will be much more challenging.

Examples of improvements already implemented and those planned were given, which included the installation of Solar PV as part of the Glassworks development, and plans for a combined heat and power installation at the Metrodome. It was noted that work to recommission biomass across the school estate is also underway.

Members noted the Energise Barnsley scheme, which had installed Solar PV in over 350 properties, and had the benefit of reducing emissions but also benefitting residents financially.

Air quality was also a consideration, and Members heard of the planned gyratory, which had been through robust processes and had been shown to be beneficial in this Air Quality Management Area (AQMA).

The need to consider emissions from vehicles was noted, with the Council working with partners to improve active travel, however it was noted that some private car travel will remain. Electric vehicle (EV) charging was being considered as part of the investment in car parks and EVs were being considered as part of fleet renewal.

In the ensuing discussion, and in response to detailed questioning and challenge, the following matters were highlighted:-

Berneslai Homes tenants report issues with ground source heat pumps and air source heat pumps, including with usability and costs associated. It was noted that these do operate in a different way to conventional heating, and can be ineffective if not used correctly. Installation also needs to be carefully considered, as buildings need to be carefully insulated.

With regards to engineers having the appropriate skills to repair heat pumps, this was thought to be the case, but Members heard that assurances would be sought. In addition Members noted that the repairs contract was in the process of being re-let and appropriate skills to repair all types of heating systems would be a prerequisite. In the discussion around using heat pumps, Members heard of plans to explore the use of old mine workings, and the ability to take advantage of the heat contained within the water.

Questions were raised in relation to air quality, and whilst plans were to improve this there was the potential to build more housing in areas known to be of poor air quality. It was acknowledged that these issues would be taken into account as part of the planning process, and relevant consultees would be engaged in the matter.

Members discussed the potential improvements in air quality through the development of the recently proposed gyratory scheme, with some differences of view on the matter.

It was recognised the air quality may be improved through national drives to move to electric vehicles, though other issues associated such as increased particulates were also noted. Members noted that air quality was only monitored in fixed Air Quality

Management Areas, and though this could be extended, resources were constrained and therefore did not currently allow this.

Members discussed the use of biomass, noting that there were wider considerations such as the transportation of fuel and dealing with emissions. However it was suggested that this had a role to play in the short term, being a better alternative than fossil fuels, but not being preferable to renewable sources of power.

Those present discussed the previous encouragement to change from petrol to diesel cars, which has subsequently been withdrawn. The push towards EVs was noted and Members questioned whether this advice would be maintained in the longer term. Questions were raised as to whether driverless cars would be the preferred option in the future.

The impact of transport on carbon emissions was noted and in response Members heard that people will have a number of choices regarding their movement, and this may include EVs, the use of hydrogen and also active travel and public transport. Noted was the work with Transport for the North (TFN), Sheffield City Region (SCR) and Barnsley Bus Partnership (BBP) to improve public transport. Members noted the work of the Council in promoting salary sacrifice and cycle to work programmes to help assist the use of public transport or active travel. In addition to providing incentives, Members also suggested disincentives such as an increased use of residents parking, or lowering speeds in certain areas.

Members noted that many taxi drivers had switched to hybrid and electric vehicles, and those present discussed the plan to improve the current infrastructure for charging electric vehicles in the town centre and principal towns with 45 dual charging points at 16 locations.

Emissions from residential properties were discussed, together with the costs associated of improving properties and the support from central government. It was noted that houses will be required to have a reasonable level of energy efficiency by 2035, and estimates were that this would equate to around 50,000 properties in the borough. Difficulties in improving much of the current housing stock were noted, with some requiring overcladding which can be in the region of £13-15,000. The need for further support nationally on this issue was acknowledged. Members heard of the planned refresh of the Private Sector Housing Stock Condition Survey, which would provide a wealth of information on housing in Barnsley, and enable the Council to be best placed should any finance be forthcoming.

A debate was had regarding the energy tariff endorsed by the Council. it was noted that this may not be the cheapest for some residents. It is a product that aims to assist those who currently use pre-payment meters and are less likely to switch giving them access to fair rate, but which would not be subject to unreasonable rate rises, it aims to offer a longer term pricing position together good with customer service and green energy.

Members discussed the impact of farming on the emission of greenhouse gases, with feed stocks impacting on levels of forestation, and eating habits ultimately impacting on demand.

Attention was drawn to the patterns of excess winter deaths and Members noted that meetings were being organised with relevant partners at a high level to understand the issue in more detail.

Members heard how the Council focuses a great deal of effort in its attempts to reduce fuel poverty both in relation to the energy efficiency of their homes and what they pay for their energy. However, at times there is a duplication of resources and an affordable warmth strategy would allow us of the stakeholder to better understand their role and deliver a better programme to its residents.

In conclusion it was acknowledged that it was imperative that work on the agenda continues despite economic constraints, difficult decisions will be required but this was the right thing to do.

RESOLVED:-

- (i) That witnesses be thanked for their attendance and contribution; and
- (ii) That consideration be given to the costs and benefits to more widespread monitoring of air quality.

Chair



MEETING:	Overview and Scrutiny Committee - Special Meeting to Consider Call-in
DATE:	Wednesday, 24 July 2019
TIME:	2.00 pm
VENUE:	Council Chamber - Barnsley Town Hall

MINUTES

Present

Councillors Ennis OBE (Chair), Bowler, Carr, T. Cave, Felton, Fielding, Frost, Green, Daniel Griffin, Hayward, Higginbottom, Hunt, W. Johnson, Leech, Lodge, Lofts, Makinson, McCarthy, Mitchell, Noble, Phillips, Richardson, Sumner, Tattersall, Williams, Wilson and Wright together with non-Committee Members Pickering and Kitching

1 Apologies for Absence - Parent Governor Representation

An apology for absence was received in accordance with Regulation 7(6) of the Parent Governor Representatives (England) Regulations 2001 from Kate Morrill Parent Governor Co-optee.

2 Declarations of Pecuniary and Non-Pecuniary Interest

Non-pecuniary interests were recorded by Cllrs David Leech, Cllr Ken Richardson, Cllr Kath Mitchell, Cllr Joe Hayward, Cllr Trevor Cave, Cllr Sarah Tattersall, Cllr Pauline McCarthy, Cllr Dorothy Higginbottom, Cllr Gill Carr, Cllr John Wilson and Cllr Caroline Makinson by virtue of being Members of the Planning Regulatory Board

Cllr Sarah Tattersall declared an additional non-pecuniary interest by virtue of being the Cabinet Support Member for the Cabinet Spokesperson for Place (Regeneration and Culture).

3 Call-In of Cabinet Decision Cab.10.7.2019/6 - Appropriation of Land at Penny Pie Park for Highway Purposes

The Chair welcomed Members to the meeting and set out the relevant constitutional guidance under which the meeting would be conducted.

In accordance with the Council's Standing Order 25 (2), the Committee agreed for Councillor Kitching to be given permission to speak at the meeting, but not submit a motion or vote.

Reports were received to permit consideration of a report of the Executive Director: Core Services in respect of a call-in request of a Cabinet decision regarding the Appropriation of Land at Penny Pie Park for Highway Purposes.

It was noted that Cabinet resolved that, under Section 122 of the Local Government Act 1972, having considered and assessed the representations received that the open space shown in Appendix 1 to the report forming approximately 1.133 hectares (11,330 square metres) of Penny Pie Park, no longer be required for the purposes for which it is currently held and may be used instead for highway purposes.

The reasons for the call in were set out by the proposing Member Cllr Fielding.

It was suggested the objecting Members felt that Cabinet had wrongly concluded that the land known as Penny Pie Park was no longer needed as a park because they were presented with misleading and incomplete evidence, meaning that a sound decision could not be made in good faith. In particular it was suggested the Cabinet report:

1. Relied on the use of a flawed and unrepresentative usage survey.
2. Failed to fairly represent the extensive level of public opposition to the scheme and the objections received.
3. Failed to give due weight to the fact that the park was designated as public green space in the Council's own Local Plan, agreed in January 2019.
4. Was misleading in its assertion that only 1.2 hectares of the park was being used, when the proximity of 3 lanes of traffic will render the entire park un-useable.
5. Misrepresented the mitigation measures for the loss of green space as effective when they were in fact detrimental.
6. Failed to fairly consider alternative solutions including modal shift and other initiatives to reduce single occupancy car usage.
7. Failed to consider potential new development proposals in the area such as a new school.
8. Was misleading in its reference to queueing on M1 and pressure from Highways England.
9. Failed to give sufficient weight to the adverse effects on the local community of increased noise and air pollution and the loss of green space as a result of the scheme.

Further statistical information was presented to support the challenges pertaining to the suggestion the new scheme would reduce air quality emissions.

The Chair welcomed the following witnesses to the meeting:

Councillor Tim Cheetham, Cabinet Spokesperson - Place (Regeneration and Culture)

Andrew Frosdick, Executive Director – Core Services

David Shepherd, Service Director - Regeneration and Culture (on behalf of Matt Gladstone, Executive Director - Place)

Rachel Allington, Major Projects Group Leader

Ian Wilson, Group Manager – Highways and Engineering

Andrew Burton, Group Leader – Development Management

Cllr Cheetham opened the witnesses statements advising Members that all reports received by Cabinet and all actions undertaken by officers in relation to the development of the Penny Pie Park Scheme had followed all appropriate statutory and regulatory requirements.

Cllr Cheetham proposed that much of the evidence heard in objection to the decision under scrutiny was not within the context of that decision. It was further proposed that much of that context is not being questioned but it has previously been resolved by Cabinet that something must be done to address future traffic issues in that locality and the Penny Pie Park scheme had been agreed to be the most appropriate option.

The Executive Director Core Services set out as the Council's legal advisor that the Committee has been convened to scrutinise the decision taken by Cabinet on 10th July in accordance with proper procedure and requested Members focus on this matter. It was noted the scheme has already been approved and has planning permission and through that process a number of the matters set out in the objections will have been heard and considered by the Planning Regulatory Board in reaching their decision to approve the scheme.

The Chair invited the witnesses present to address the objections raised.

Witnesses drew Members' attention to the relevant parts of the Cabinet report to address the objections as proposed.

The Chair invited the Members present to propose questions to the objecting Members and witnesses.

Matters subsequently debated by Members of the Committee included representations by stakeholders and how these had been addressed noting the neutral stance taken by the Planning Inspectorate, the benefits to the environment of moving traffic rather than stationary traffic, the comparative example of the Cundy Cross scheme for which it was suggested had not been successful in addressing traffic problems and why the Penny Pie Park scheme differs from this scheme, the responses received via the consultation process and how these had been addressed by legal officers rather than the planning team, the statistical evidence presented by the objecting Members, the results identified by the consideration of alternate options to the preferred scheme, whether appropriate consideration has been given to climate change matters as part of the planning process, whether active travel options had been given due consideration as alternates to the scheme aligned to the ambitions of the Sheffield City Region Mayor, road safety audits, impacts on the public's wider travel patterns that the scheme may affect.

The Executive Director Core Services reminded Members they can only legally take professional advice from the officers of the Council and asserted the officers stand by the validity of the information contained within their reports.

It was suggested it is appropriate to discuss alternate options in the interests of these being relevant should the decision be returned for consideration. However, it was asserted this would not facilitate the reconsideration of the original planning application, subject to the Committee requesting the matter be returned to first principles.

Closing Statements were invited by the Chair.

Cllr Fielding commented on the proposed siting of the children's play area and its proximity to new roads, impacts on the local public and the environment, and

unknown impacts on neighbouring junctions. Cllr Fielding again asserted that Cabinet had wrongly concluded that the land known as Penny Pie Park was no longer needed as a park because they were presented with misleading and incomplete evidence.

Witnesses asserted the appropriation report was just and that nothing had come to light during the meeting to warrant the pending decision being returned to Cabinet for reconsideration.

RESOLVED that the Scrutiny Committee supports the Cabinet's original decision, this decision stands and can be implemented from the date of the Scrutiny Committee concerned.

Chair

Item 4

Air Quality Monitoring and Modelling in Barnsley – Item for Information Only

In response to the actions from the Overview and Scrutiny Committee meeting held on 16th July 2019 on Energy Efficiency and Pollution Reduction; Regulatory Services within the Public Health Directorate have provided the following briefing:

Under Part IV of the Environment Act 1995, the Council has a statutory duty to regularly review and assess air quality in the Borough.

Assessment of air pollution concentrations is undertaken by modelling and monitoring, following technical, statutory Government guidance. Consequently Regulatory Services have undertaken a significant amount of air quality monitoring and modelling over the last 20 years in order to meet these statutory requirements.

Currently, this Service is involved with monitoring at over 50 locations in the Barnsley area, with monitoring being carried out both within, and outside of our six air quality management areas (AQMA's). Our AQMA's have been declared due to road traffic emissions (Nitrogen Dioxide) causing the breaching of the Government's air quality standards.

Monitoring outside of AQMA's is undertaken in those locations where there may be specific air quality issues, which require quantitative assessment. These additional locations include busy arterial roads and junctions. Monitoring is also undertaken to ascertain longer term trends in order to gauge the impact of national and local action to improve air quality, or to assess the impact of new development.

This Service has also previously monitored at other locations, but has now ceased this monitoring, as the subsequent data had clearly demonstrated that air pollution concentrations were not at risk of breaching the air quality standards.

This Service also possesses a sophisticated air quality modelling system, capable of modelling emissions from road and industrial sources in particular. The model works by taking traffic emissions, meteorological and other data to calculate air pollution concentrations. The modelling system is therefore used to initially and quickly assess any specific air quality concerns at specific locations. Modelling is the Government's current recommended initial approach for assessing air quality. If the modelling exercise indicates concentrations breaching air quality standards, then a lengthier air quality monitoring investigation is subsequently undertaken to confirm whether this is the situation or not.

The modelling exercise can be undertaken in such a way in order to consider the very worst case air pollution situation. For instance, if a road is congested twice a day at morning and afternoon peak traffic flow periods, increasing traffic emissions at these times; the model can assume that the road is congested all day, with subsequent increased emissions. Therefore, the conclusions of a modelling exercise are not unduly optimistic.

Further information on the Councils' air quality monitoring results and air quality issues generally can be found at <https://www.barnsley.gov.uk/services/pollution/air-pollution/air-quality/>.

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Item 5a

Report of the Executive Director Core Services to the Overview and Scrutiny Committee (OSC) on 10 September 2019

Barnsley Safeguarding Adults Board (BSAB) Annual Report 2018-19 - Cover Report

1.0 Introduction and Background

- 1.1 Local Safeguarding Adults Boards are a statutory requirement of the Care Act 2014 and require organisations to come together to agree on how they will cooperate with each other to safeguard and promote the welfare of adults. The Barnsley Safeguarding Adults Board (BSAB) has been operating since 2000 but was originally known as the Adult Protection Committee. The Care Act gives the Board the power to place a “duty to enquire” on statutory partners (Local Authority, the Police and the NHS Clinical Commissioning Group) agencies to progress safeguarding enquiries.
- 1.2 The Government recognised that even though local authorities have been responsible for adult safeguarding for a number of years, there have never been any clear laws to support this. Therefore, under the Care Act 2014 there was a statutory responsibility for SABs to be in place from April 2015, enabling local partnership working amongst key organisations to hold each other to account and to ensure safeguarding adults remains high on the agenda across the area. The Care Act 2014 recognises that local authorities alone cannot safeguard individuals but requires joint-working with other agencies supported by increasing the awareness of adult safeguarding amongst the wider public.
- 1.3 The BSAB is a multi-agency Board comprising statutory, independent, voluntary organisations and service user/carer representation which have a stakeholder interest in safeguarding adults. The Board believes that everyone has a right to feel safe and to live without fear of abuse, neglect or exploitation. The Board’s priority is to protect adults who live in the borough, promote their wellbeing and reduce the risk of harm for those with care and support needs.
- 1.4 The BSAB Annual Report 2018-19 (Item 5b - attached) outlines the work of the board and its local and regional partners from April 2018 to March 2019. Key achievements during this time include:
- the delivery of training events which support organisations to train their staff on how to identify and respond to self-neglect, as well as an e-learning resource to increase knowledge of safeguarding issues
 - the production of a leaflet for the hearing impaired community so that they know how to report abuse and a leaflet for adults who have agreed they want help to stop the harm
 - the identification of good practice and improvements to be made following a review of the deaths of two adults
 - participation in the Yorkshire & Humberside ‘Making Safeguarding Personal Stocktake’ and supporting work to improve data quality dashboards
 - the delivery of training sessions to support the People in Positions of Trust policy
 - Safeguarding Awareness Week including sessions delivered on modern slavery; hate and mate crime; and living as an asylum seeker
 - a review of the partners’ assessment tools, used to ensure that adults who are socially isolated are identified

- a survey of residents in care homes to determine whether lesbian, gay, bi-sexual, transgender or queer (LGBTQ) adults feel safe and that homes are inclusive places to live
- An evaluation of the recently introduced Decision Support Guidance, used to help workers screen cases before sending them to safeguarding, to see how well the information has been disseminated and whether workers found it useful

1.5 The report also shows BSAB's plans for 2019-20, based on the following strategic priorities for the Board:-

- Making Safeguarding Personal – supporting adults at risk to achieve the outcomes they want to stay safe
- embed Making Safeguarding Personal into all safeguarding practice by seeking feedback from adults who have been safeguarded
- work with the Safeguarding Adults Forum by Experience (SAFE) to increase their involvement in shaping the work of the Board and helping adults in Barnsley stay free from abuse/harm
- work in partnership with the Community Safety, Health & Wellbeing Boards on issues that affect adults who may need more than safeguarding support
- review the impact of publicity materials and campaigns on public awareness and the number of concerns raised by them
- co-produce resources that support citizens of Barnsley to feel confident to report safeguarding concerns

1.6 At today's meeting, a number of Board representatives have been invited to the meeting to answer questions from the Overview and Scrutiny Committee regarding the work of the BSAB over the last annual reporting year (April 2018-March 2019) as well as to talk about the work being undertaken this year.

2.0 Invited Witnesses

2.1 The following witnesses have been invited to today's meeting:

- Bob Dyson, Independent Chair, BSAB
- Lennie Sahota, Service Director, Adult Social Care & Health, BMBC
- Stephanie Evans, Interim Head of Service, Safeguarding & Quality Assurance, BMBC
- Adrian Hobson, Senior Contracts & Compliance Manager, BMBC
- Cath Erine, Barnsley Safeguarding Adults Board Manager, BMBC
- Cllr Margaret Bruff, Cabinet Spokesperson – Children's Services (formerly People - Safeguarding)
- Cllr Nicola Sumner, Cabinet Support Member – Adults & Communities
- Deborah Longmore, Safeguarding Adults Lead, Barnsley Hospital NHS Foundation Trust (BHNFT)
- Emma Cox, Assistant Director of Nursing, Quality & Professions, South West Yorkshire Partnership NHS Foundation Trust (SWYPFT)
- Jo Harrison, Nurse Quality Manager-Mental Capacity Act (MCA) and Deprivation of Liberty Safeguards (DOLS), Barnsley CCG
- Detective (DCI) Chief Inspector Paul Murphy, South Yorkshire Police (SYP)
- Representative from the Safeguarding Adults Forum by Experience (SAFE) Customer Group

3.0 Possible Areas for Investigation

3.1 Members may wish to ask questions around the following areas:

- What achievements are you particularly proud of this year, including activity during Safeguarding Awareness Week, and what improved outcomes has this delivered for the community?
- What specific changes have been made to policies as a result of the 'learning the lessons review' and when do you expect these to be fully embedded?
- Can you give some examples of the type of vulnerable adults that the police have had to deal with in the last year and what impact it has had on the service?
- When reporting safeguarding concerns, do all agencies effectively use the same thresholds and methodology, or are some more cautious than others?
- How do you know whether the tool to help workers screen cases (decision support guidance) is effectively capturing all those that are in need?
- How confident are you that staff have the time and skills to be curious and persistent with individuals who may not initially want to engage?
- Is there any evidence to suggest a particular reason for the fall in financial abuse cases and the increase in women supported by safeguarding this year?
- Can you give an example of how the Care Homes Quality Board works with privately owned care homes to drive up quality?
- What concerns does the Board have relating to the merging of Barnsley & Sheffield Clinical Commissioning Groups (CCGs)?
- What risk assessments are done to ensure that older people are not victims of the types of abuse that are stereotypically linked with younger people, e.g. sexual abuse and grooming, and what can be put in place to protect them?
- How do you demonstrate that the Board is value for money?
- How do you know whether the Board is effective and what are the barriers that may prevent it from being so?
- What value will Community Safety & the Health & Wellbeing Board add to the work of the board?
- What actions could be taken by Members to assist in the work of BSAB?

4.0 Background Papers and Useful Links

- BSAB Annual Report 2018-19 (Item 5b - attached)

- Barnsley Safeguarding Adults Board Website:
<https://www.barnsley.gov.uk/services/children-families-and-education/safeguarding-families-in-barnsley/safeguarding-adults-in-barnsley/barnsley-safeguarding-adults-board/>
- BSAB Safeguarding Adult Reviews – Lessons Learned
<https://www.barnsley.gov.uk/services/children-families-and-education/safeguarding-families-in-barnsley/safeguarding-adults-in-barnsley/barnsley-safeguarding-adults-board/safeguarding-adult-reviews-sars/>
- Making Safeguarding Personal – Local Government Association website
<https://www.local.gov.uk/our-support/our-improvement-offer/care-and-health-improvement/making-safeguarding-personal>
- The Care Act Easy Read Summary:-
<https://inclusionnorth.org/uploads/attachment/600/care-act-easy-read-summary.pdf>
- BMBC Protocol for Concerns About Persons in a Position of Trust Report 2018:-
<https://www.barnsley.gov.uk/media/7618/pipot-protocol-final-version-february-2018.docx>

5.0 Glossary

BMBC	Barnsley Metropolitan Borough Council
BHNFT	Barnsley Hospital NHS Foundation Trust
BSAB	Barnsley Safeguarding Adult's Board
BCCG	Barnsley Clinical Commissioning Group
MSP	Making Safeguarding Personal
SAFE	Barnsley Safeguarding Adults Forum by Experience
SAR	Safeguarding Adults Review
SWYPFT	South West Yorkshire Partnership NHS Foundation Trust
SYP	South Yorkshire Police

6.0 Officer Contact

Anna Marshall, Scrutiny Officer
2 September 2019

Barnsley Safeguarding Adults Board Annual Report 2018 - 2019



Welcome to the annual report of the Barnsley Safeguarding Adults Board

The Barnsley Safeguarding Adults Board is very committed to raising the profile of Safeguarding in Barnsley as we all have a role to play in keeping citizens of Barnsley safe, whether in our role as a professional or volunteer or a member of the public looking out for other adults in our community. I believe that this Annual Report is an important part in that campaign to raise awareness.

Thank you for taking the time to show an interest in the work of the board, I am confident that this report will help to highlight the work of the board and its partner agencies and to give the public a greater understanding of the Safeguarding issues we face here in Barnsley.

Over the last year, the board has continued to develop and extend its influence. We now have a subcommittee that leads on 'Learning and Development' so that we can have a close oversight of the training and development opportunities available to staff and volunteers. It has been able to identify gaps in provision and to meet them by a range of training opportunities.

We have continued to benefit from the members of the 'Safeguarding Adults by Experience Forum' (SAFE) giving the board the benefit of their experience as service users and their ideas for changes to the way that agencies communicate and work with adults who may be at risk of harm or abuse. This is an important aspect of the board getting direct communication from people who engage with services.

We have taken the opportunity to learn from cases that did not meet the criteria for a formal Safeguarding Adult Review but by holding learning the lessons reviews. All agencies showed a genuine willingness to be involved; this is an example of their commitment to continually improving the service that is provided to adults that need help to stay safe

Our commitment to raising public awareness was a primary focus of the Safeguarding Awareness Week, run in conjunction with the Safeguarding Children Board, which saw a full programme across the week that included training events and a range of agencies having public facing stalls at the Transport Interchange. We are committed to holding Safeguarding Awareness week again in July 2019.

As the Independent Chair (which means I am not employed by any of the agencies) I can reassure you that all agencies represented at the board continue to evidence their commitment to keeping people safe in Barnsley and that they recognise the importance of partnership working.

I look forward to the board continuing its important work during 2019/20.

Bob Dyson QPM,DL

What is abuse?

Any action, deliberate or unintentional, or a failure to take action or provide care that results in harm to the adult (this is called neglect). There are many different types of abuse; more details about abuse can be found on the Safeguarding Web site

<https://www.barnsley.gov.uk/safeguarding>

The website tells you how you can tell us if you or someone you know is being harmed or abused.

Who do we help keep safe? (Adult Safeguarding)

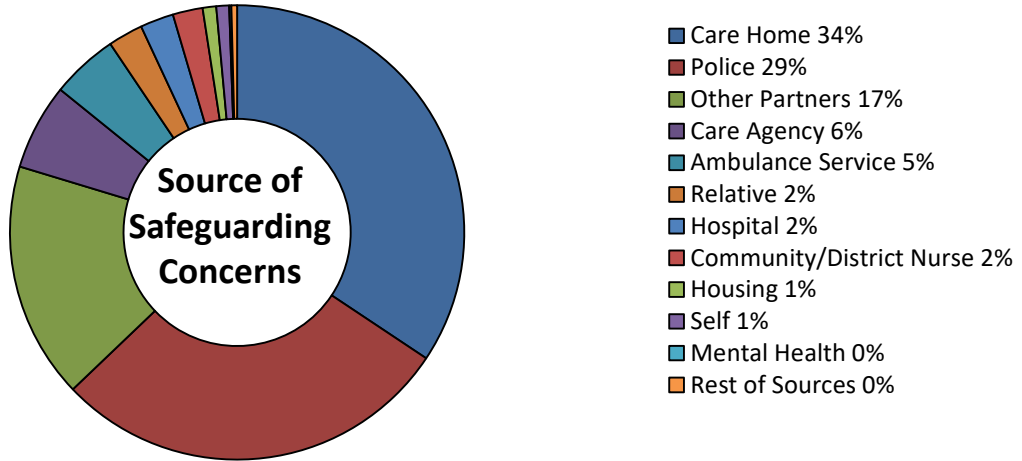
All adults aged 18 and over who:

1. Need care and support, even if they are not getting care or support now (AND)
2. They are experiencing, or at risk of, abuse or neglect (AND)
3. As a result of their care and support needs is unable to protect themselves from either the risk of abuse or the experience of abuse or neglect.

Adults who are not able to speak up for themselves are particularly vulnerable and we all need to speak up to keep them safe.

Safeguarding Data

Who told us they had concerns an adult was being hurt?

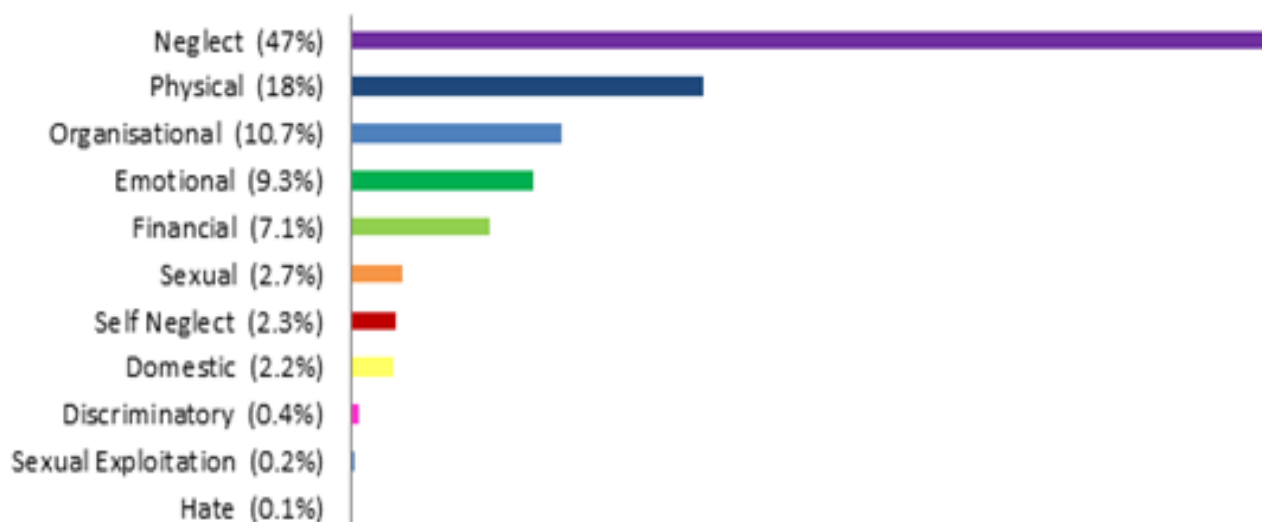


Location of Alleged Abuse



Our safeguarding data is in line with national data this year, in particular the increase in the number of concerns relating to adults living in their own home (nationally this location is the rated the most likely location for abuse). The small increase in hospital cases relates to private hospitals, not NHS provision, however we remain below national averages. The introduction of a tool (decision support guidance) to help workers to screen cases before sending them to safeguarding has reduced the number of concerns from care homes this year. The number of concerns received in the year has increased, but is in line with other Local Authorities of a similar size.

Abuse Type



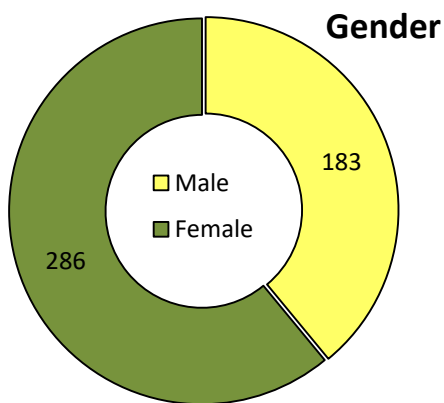
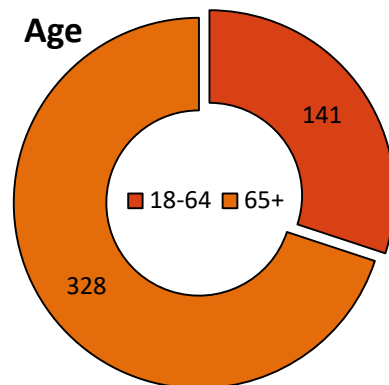
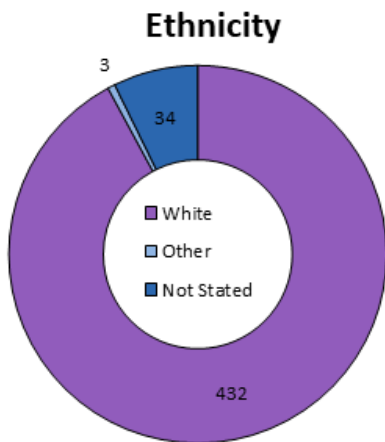
We have had a significant drop in the number of financial abuse cases, from 13.8% to 7.1%; this is out of line with national data. In most areas, financial abuse is the most commonly reported/investigated form of abuse. The number of self-neglect cases has fallen from 7.7% in 2017/18 to 2.3%; this may be linked to the new Self Neglect and Hoarding policy being used more and staff and organisations feeling more confident to work with the adult who is self-neglecting and/or hoarding without requesting a multi-agency safeguarding response. The number of organisational abuse cases has increased and this is due to the increased scrutiny of care homes by a number of agencies; however this is driving up quality which will be monitored by a new care homes Quality Board. As the majority of cases in care settings are “neglect” they distort our figures for this category of abuse

Safeguarding Adults – S42 enquiries

A section 42 enquiry begins when an adult meets the three stage test (see page three) and they agree they want help to stop the harm (this is a S42 enquiry) or it is in their “best interests” as they are unable to make this decision for themselves (they lack capacity to make this decision due to dementia etc). In 2018/19; 38% of concerns met this criteria, the remaining 62% of safeguarding concerns would have been closed and adults either offered

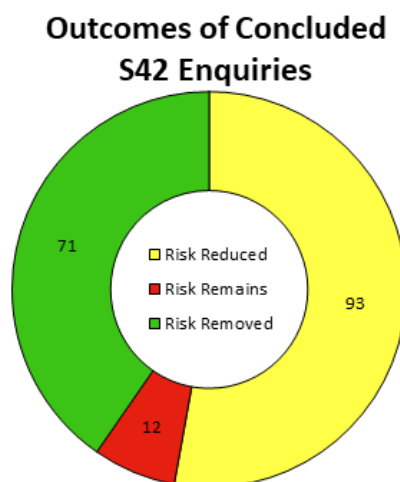
- ✓ An assessment or review of care by Adult Social Care
- ✓ Signposting information to specialist services
- ✓ No further action as the adult did not meet the three stage test or they declined any help at this time

The adults we supported to stop harm and abuse via a S42 enquiry are illustrated below:



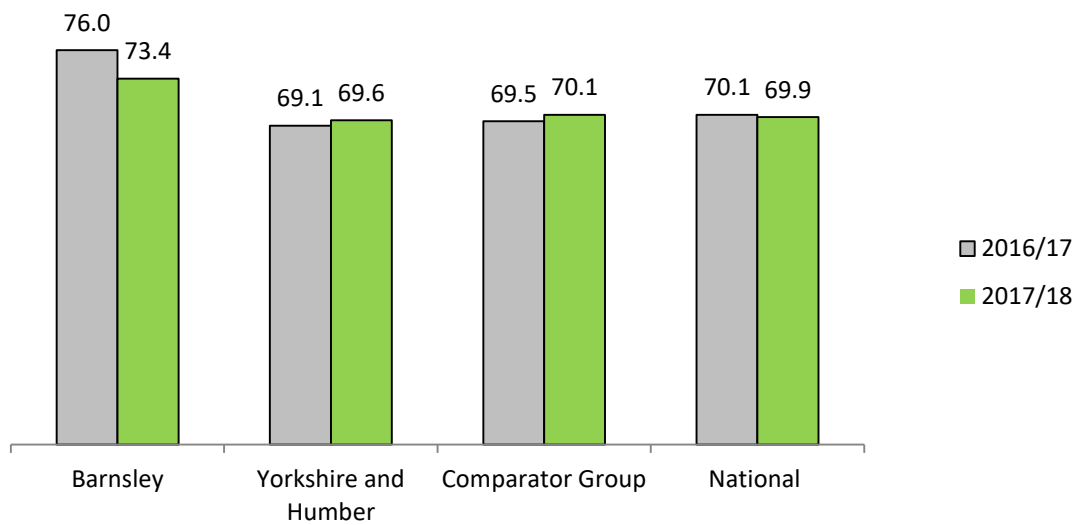
More women were supported by safeguarding this year (60.9%) compared with 51% in the previous year. The number of adults aged 64+ who were safeguarded reduced, slightly, from 76% in 2017/18 to 70% this year. Nationally, adults 64 plus, are more likely to need safeguarding support.

Did adults feel that we removed their risks by working with them in safeguarding?



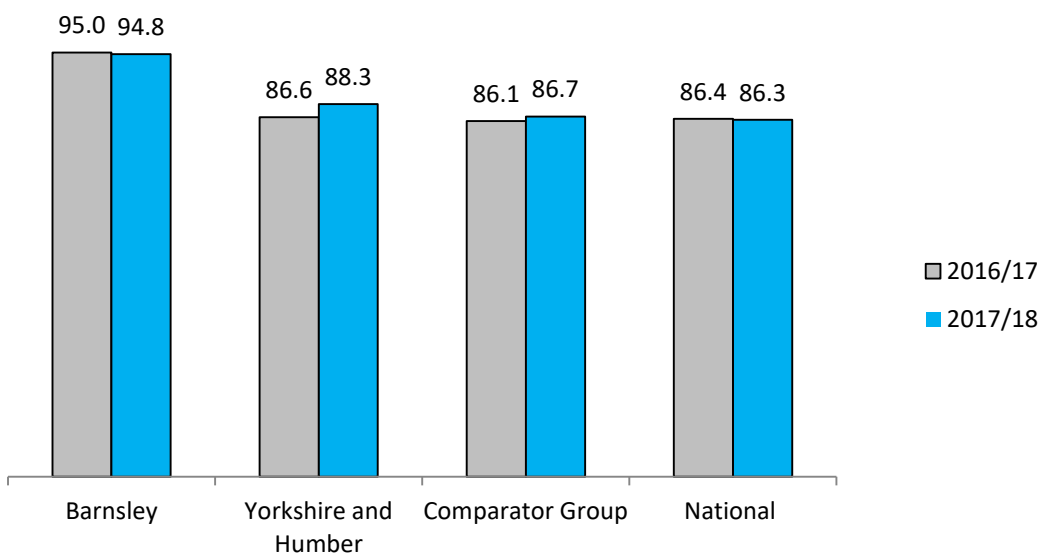
Adults may choose to have people who cause them harm in their lives, as that relationship is more important to them than the risks they pose, we may feel these decisions are “unwise”, however if they have the ability to make these decisions; we must respect these, even if this means the adult lives with risks of further harm.

Adults who are supported by social care services who tell us they feel safe.



Adults in Barnsley report feeling safer than adults in all areas of the country, despite a small drop from the previous year; the number is in line with 2015/16 data.

The proportion of people who use services who say that those services have made them feel safe and secure



Adults in Barnsley continue to report that services provided made them feel safe and the rates of satisfaction reported is higher than all other areas of the country. Data for 2018/19 is not available until Oct 2019.

Annabelle is a 57 year old lady who lives in social landlord property with her two adult daughters; the landlord contacted ASC following a visit to the property as significant hoarding was identified. Annabelle has ceased working due to health issues which has affected her mobility, requiring use of a scooter to leave the property. Her daughters work but do attempt to support Annabelle, though one daughter has her own health issues. During a conversation with Annabelle she said that she had not “recovered” from the death of her husband and was “embarrassed” by the state of her home and has shut people out of her life to stop them coming to see her. As a result the property has

- No gas, so they have no heating except for an electric fire – which is a fire risk (the fire safety check was not completed, as denied entry)
- They cannot use the cooker, due to the clutter, so buy in take-away food and rarely throw out the containers
- The washing machine is broken and they rely on the neighbour to wash their clothes
- Annabelle cannot access her bedroom so sleeps on a mattress in the kitchen
- Annabelle cannot access her shower and uses baby wipes for personal hygiene

Annabelle initially worked with the landlord, but this stalled and adult social care coordinated a multi-agency response under the self-neglect/hoarding policy. As a result of this - SY Fire and Rescue agreed to visit weekly and a named social worker every 3 weeks on a set day to build up relationships with Annabelle to support the necessary de-cluttering. These actions, combined with the risk to her tenancy have significantly reduced the clutter and she is hoping that she will be able to have adaptations made to the property to increase her independence in the near future, including being able to get a “proper wash” Annabelle says she wants to be “able to invite people in for a cup of tea without feeling embarrassed”. She reports valuing the relationships and support from other agencies and that she and her daughters will soon have a “normal home”. This view is shared by agencies and they have committed to continue working with her to achieve her wishes.

What we have done in the year ending March 2019, based on our priorities listed in annual report in 2018

Priorities in 2018 - 2019	Action	In 2019/20
Put the adult who has been harmed or who is at risk of harm at the centre of everything we do. Listen to their views to find out what we can do to improve the safety of adults	SAFE, our customer group, have produced a leaflet to help adults understand what safeguarding is and who will be involved in keeping them safe. The Board is given information about adult's experience of safeguarding – do they feel that we have helped them to reduce/remove the risks or if they remain	We will increase the information about the adult's experience of safeguarding. Did they feel safer? We will use this to improve practice and produce new guidance, if needed?
Hold Board members to account – are we/they doing enough to keep adults safe	All Board partners provide a quarterly update on what they are doing to keep adults safe	We will make this more visual to help people in Barnsley understand what we are doing
Collect and share information about how well we are keeping adults safe and what more we could do	Every quarter we look at data provided by Barnsley organisations to show how we helped keep adults safe, how long we took to do this and if this helped the adult stay safe from further harm an abuse	We will work with the 15 Yorkshire and Humber Local Authorities to share data. This will help us to evaluate our safeguarding practice and learn from other areas.

Priorities – 2018 - 2019	Action	In 2019/20
Make sure our workers and volunteers get the training they need to provide safe services and to share concerns if they think an adult is being hurt or abused.	Set up a multi-agency learning and development group. Agreed a safeguarding competency framework. Delivered a self-neglect training for trainers and shared learning materials Delivered training for staff who need to respond to “people in positions of trust” allegations	We will create a shared training resource for all partners to use to improve consistency. We will continue to explore options to employ a multi-agency trainer
Considered cases that might need to be a Safeguarding Adults Review? These are cases when an adult dies or are seriously injured as a result of abuse or neglect and all agencies did not work together well?	We did not hold any Safeguarding Adults Reviews but we did look at the deaths of 2 adults to evaluate how well all partners worked together to try and prevent their deaths. Details of the learning is available on the web site	We will hold an event to cascade the learning from Safeguarding Adults Reviews from across the country to help workers keep adults safe
Establish a network of Safeguarding leads to increase knowledge in organisations and support prompt safeguarding actions by all workers and volunteers	Safeguarding leads established in all relevant council departments, self-neglect leads identified and trained in partner and voluntary sector organisations	Safeguarding leads events will be held regularly to provide updates and identify areas for development
Work with the Children’s Board to reduce the risks of vulnerable young adults being harmed or abused as they become adults	Audits have been completed by both the Adults and Children’s Board to identify good practice and growth areas	A robust work plan will be developed to map the challenges to young people becoming resilient adults

Learning Lessons

Two multi-agency learning lessons into the deaths of two adults were held; neither death met the threshold for a Safeguarding adults review (SAR). The purpose of these was to evaluate current practice and make any changes to policies etc. A single agency review was completed by one of the partners and changes made to their practice. Summaries are shown below, however full details can be found on the website.

RG was 68 when he died; he had struggled to maintain a tenancy due to his self-neglect and hoarding. The death of his mother was a significant event and he struggled to form relationships with female workers, often being very inappropriate. His property and personal hygiene were cause for concern. A number of workers and agencies continued to visit and support RG despite his behaviour. At least one agency visited despite RG not meeting their eligibility criteria for services. **Learning** – staff need to be supported to effectively challenge inappropriate behaviours and to use the self-neglect and hoarding risk tools included in our policy

Mrs. T died in a house fire in her own home. Mrs. T had multiple health issues and had regular support from nursing services to manage her skin integrity concerns; this included use of paraffin based creams. Mrs. T had a history of mental ill health and was very resistant to care and would often refuse help, though she did have a positive relationship with her children. **Learning** – all workers visiting adults at home should evaluate the fire risks and support contact with SY Fire and Rescue for a home safety check. **Learning** – When an adult has mental ill health, a capacity assessment should be considered to ensure that they can still make decisions to refuse care. **Learning** – we need to be sure that when family are refusing help and support they are reflecting the wishes and feelings of the adult OR they have legal powers to make decisions on behalf of the adult

Key Achievements



Learning and Development sub group delivered 2 training for trainers' courses to support all organisations to deliver training for their staff to help them identify and respond to self-neglect

The SAFE group have produced a poster for adults who are deaf or have hearing impairments to let them how they can report abuse. The SAFE group have produced a leaflet to explain safeguarding to an adult if they have agreed that they want help to stop the harm. Members of SAFE who are members of other groups take regular updates to those groups on what we are doing to keep adults in Barnsley safe.



A FREE "E" learning resource was produced and launched to increase knowledge of safeguarding adults. The resource is available on the BMBC website – via POD <https://barnsley.learningpool.com/login/index.php>

We have examined the deaths of 2 adults and identified good practice and where improvements could be introduced; these have been added to our work plans and are reported to the Board on a regular basis.

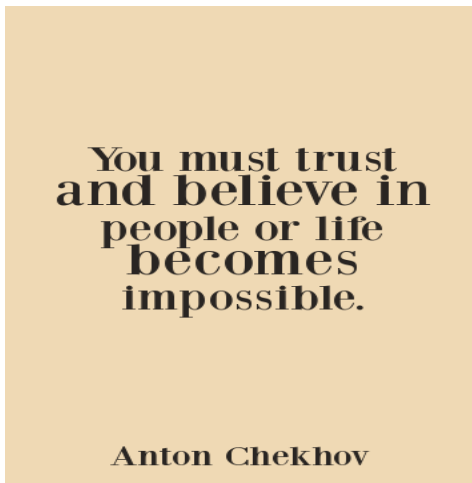
Details on our website -

<https://www.barnsley.gov.uk/services/children-families-and-education/safeguarding-families-in-barnsley/safeguarding-adults-in->

Key Achievements



The Board took part in a Yorkshire and Humberside Making Safeguarding Personal Stocktake to help us improve how we work with adults to keep them safe. The Board also supported work to improve the quality of information given to Boards (dashboards) to make sure that we are doing all we can.



To embed the People in Positions of Trust policy we have delivered two training courses to equip managers to respond to concerns about workers or volunteers who are in a position of trust and who have harmed an adult. The policy is available on the website.

Safeguarding Awareness Week July 2018

This year the week included a regional self-neglect and hoarding conference and a regional fraud and scams event. Sessions were delivered on modern slavery, hate and mate crime and living as an asylum seeker. We took over the transport interchange and had lots of helpful chats to people in Barnsley about how they can help to keep themselves and other adults safe



Key Achievements

We know that adults are more at risk of being harmed if they are socially isolated and don't have supportive people around them. We have reviewed our partners' assessment tools to make sure that we identify adults who are socially isolated and discuss with them how they feel about this risk and what might help them feel more supported?



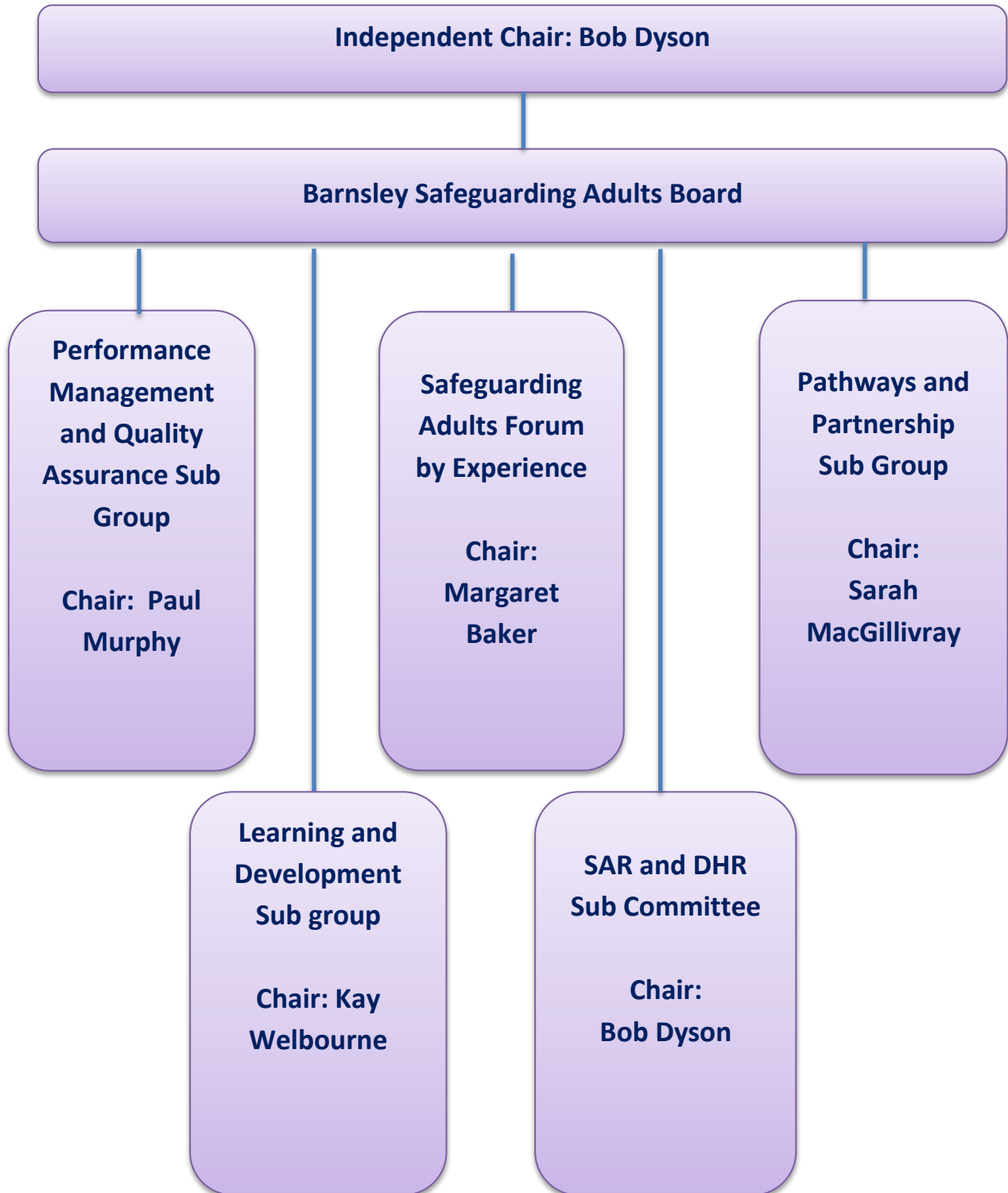
We wanted to make sure that adults who live in care homes in Barnsley were able to live openly as a lesbian, gay, bi-sexual, transgender or queer (LGBTQ) adult. The survey showed us that the care homes that responded (31%) are "safe" and inclusive places for LGBTQ adults. Further work will be completed in the coming year to ensure that this is replicated in all our care settings.



Decision support guidance

We evaluated how many workers knew about the guidance and if they found it useful? We were happy to find that workers did like the guidance and didn't want us to make any changes. Training will be delivered in 2019/20 to make sure all our workers and volunteers know about it, so they know when they should tell us about an adult who needs our help to stay safe

Barnsley Safeguarding Adults Board Structure



Safeguarding Adults Board Members
Our Partners



Barnsley

Clinical Commissioning Group



South West
Yorkshire Partnership
NHS Foundation Trust



Barnsley Hospital
NHS Foundation Trust



England



National
Probation
Service



South Yorkshire
Community Rehabilitation Company



South Yorkshire
FIRE & RESCUE

Thanks to all of our partners who have worked with us to demonstrate what they are doing to prevent harm and abuse every day. Safeguarding is everyone's business and ideally we need to prevent abuse by supporting adults to stay safe.

Our strategic priorities in 2019/2020

Making safeguarding personal Supporting adults at risk to achieve the outcomes they want to stay safe	Prevention Preventing abuse and neglect from taking place and supporting people to feel safer.	Accountability Making sure safeguarding arrangements work effectively	Transitions Making sure that all young people who need safeguarding into adulthood have an effective transition
What we will do?			
Embed Making Safeguarding Personal (MSP) into all Safeguarding practice by seeking feedback from adults who have been safeguarded and include this in performance data given to the Board	Deliver multi-agency training to encourage all partners to use the Decision Support Guidance to increase the quality of safeguarding concerns	Review quarterly data from all partners to provide evidence that services are safe	Work with the Children's Partnership to reduce the risks of vulnerable young adults being harmed or abused as they become adults
Work with the Safeguarding Adults Forum (by) Experience to increase their involvement in shaping the work of the Board and helping adults in Barnsley stay free from abuse/harm	Seek assurance that all care provision in Barnsley is safe for adults who use them	Continue to complete audits of all areas of safeguarding practice to identify and share good practice that helps keep adults safe	
Work in partnership with the Community Safety, Health and Wellbeing Boards on issues that affect adults who may need more than safeguarding support.	Increase our contact with the voluntary and independent groups in Barnsley to help them keep adults safe	Implement robust, open and honest challenge processes at Board level to hold agencies to account for effective safeguarding practice.	Facilitate, jointly with the Children's partnership, a public facing Safeguarding awareness week
Review impact of publicity materials and campaigns on public awareness and the number of concerns raised by them	Deliver learning events to share learning from Safeguarding Adults Reviews and other learning events	Receive regional and national safeguarding data to support evaluation with comparable Local Authorities.	
Co- produce resources that support citizens of Barnsley to feel confident to report safeguarding concerns		Receive assurance from the sub groups that staff and volunteers are appropriately trained and supported to recognise and respond to abuse and harm	Embed a sharing of audit findings between the Adults and Children's Boards/Sub groups to embed best practice.

These are the new priorities; ongoing work is shown on pages 9 and 10

Budget – Year end 2018 – 2019

Financial position of Barnsley Safeguarding Adults Board			
Income		Expenditure	
Partner incomes			
Barnsley BM Council	79,677.	Salaries	81,272
Barnsley CCG	25,000	Professional fees and services	18,739
SY PCC	5,595	Travel, running costs	1,290
BMBC - One off contribution to running of SAFE sub group	500		
Totals	110,772		101,301

Item 6a

Report of the Executive Director Core Services to the Overview and Scrutiny Committee (OSC) on 10 September 2019

Barnsley Safeguarding Children Board (BSCB) Annual Report 2018-19 - Cover Report

1.0 Introduction and Background

- 1.1 Local Safeguarding Children Boards (LSCBs) are used across the country to enable organisations to come together to agree on how they will cooperate with each other to safeguard and promote the welfare of children. The Children Act 2004 gave a statutory responsibility for the boards to be in place, to enable local partnership working to hold each other to account and to ensure safeguarding children remains high on the agenda across the area.
- 1.2 The Barnsley Safeguarding Children Board (BSCB) was established in 2006 and brings together key representatives from local agencies. BSCB is an independent body with an independent Chairperson who is able to hold partner organisations to account for their effectiveness in safeguarding children and promoting their wellbeing.
- 1.3 Since 2012, when children's social care services in Barnsley were judged as requiring improvement by Ofsted, the Board has had a significant governance role in ensuring that improvements continue to be implemented and embedded within the service.
- 1.4 A highlight of the last year was that Ofsted re-inspected children's social care services in October 2018 resulting in a judgement of 'good'.
- 1.5 The Board continues to meet to ensure that:-
 - children and families are getting the help they need, including early help
 - local services are doing what they should to safeguard and promote the welfare of children in the area
 - the quality of the work done is to the highest standards
 - lessons are learned from when children have been harmed (e.g. Serious Case Reviews [SCRs]) to prevent it happening again in the future
 - local training is provided to help professionals to keep children safe

2.0 Current Position

- 2.1 The BSCB Annual Report 2018-19 (Item 6b - attached) outlines the work of the Board and its sub-groups over the last year and indicates its priorities and plans for continued improvement.
- 2.2 The governance structure of the Board is outlined on page seven of the report, which shows the seven sub groups who ensure the work of the Board is carried forward.
- 2.3 This will be the last annual report of the Barnsley Safeguarding Children Board in its current form, as on 1 April 2019, adjustments were made to partnership arrangements in order to be compliant with the Government guidance document 'Working Together to Safeguard Children 2018'. The new arrangements mean that the group is now known as the Barnsley Safeguarding Children Partnership, which retains the strengths of the Safeguarding Board, but continues to look for opportunities to improve. Links to documents which outline the new arrangements and the requirements of implementing

'Working Together', as well as the performance management framework for the Partnership are shown in section 5.0 below.

2.4 In addition, to allow the group to respond to issues such as County Lines and Contextual Safeguarding, the Child Sexual Exploitation (CSE) sub-group widened its remit and changed its name to the Child Exploitation (CE) Strategy Group.

2.5 In the coming year (2019-20), the sub-groups plan to:-

- continue the programme of multi-agency audits to assure the Partnership that partners are fulfilling their responsibilities in terms of safeguarding
- measure the impact of training on workforce practice
- continue to review all cases where a child or young person has died or been seriously injured to ensure that any lessons can be learned and shared in a timely way
- continue to work with partners to help them recognise and develop strategies to tackle neglect
- work with colleagues across the partnership to ensure compliance with the 'Working Together to Safeguard Children 2018' statutory guidance
- continue to work in partnership to ensure colleagues are aware of their particular responsibility to those with a disability or complex health need and that appropriate services are available
- continue to conduct regular audits of cases where children and young people have been exposed to, or are at risk of, exploitation

2.6 The Barnsley Safeguarding Children Partnership 'Plan on a Page' (Item 6c - attached) provides an outline of the Partnership as well as the priorities for 2019-20 as well as the Strategic Plan for 2019-2022.

3.0 Invited Witnesses

3.1 At today's meeting, a number of Board representatives have been invited to answer questions from the Overview and Scrutiny Committee regarding the work of the BSCB over the last Annual Reporting year (April 2018-March 2019), as well as to talk about the work currently being undertaken:

- Bob Dyson, Independent Chair, BSCB
- Mel John-Ross, Service Director, Children's Social Care & Safeguarding, BMBC
- Stephanie Evans, Interim Head of Service – Safeguarding & Quality Assurance, BMBC
- Nigel Leeder, Barnsley Safeguarding Children Board Manager, BMBC
- Cllr Margaret Bruff, Cabinet Spokesperson – Children's Services (formerly People - Safeguarding)
- Angela Fawcett, Designated Nurse Safeguarding Children and Looked After Children, BCCG
- Emma Cox, Assistant Director of Nursing, Quality & Professions, South West Yorkshire Partnership NHS Foundation Trust (SWYPFT)
- Detective (DCI) Chief Inspector Paul Murphy, South Yorkshire Police (SYP)

4.0 Possible Areas for Investigation

4.1 Members may wish to ask questions around the following areas:

- What are the good news stories for 2018-19 and how do they improve outcomes for children in the borough?
- What approach do partners take to understand and respond to young people's experiences of significant harm beyond their families, such as their peers neighbourhoods, schools and online?
- How do you ensure that children develop the right tools, such as confidence and resilience, to reduce their chances of being exploited or becoming vulnerable?
- The Board's current Anti-Bullying Strategy expires in 2019 - what is being done by the Board to tackle bullying and support schools in Barnsley?
- How confident are you that staff have the time and skills to be curious and persistent with those children who are hard to reach?
- Can you give us an example of any issues that were highlighted as a result of the audits conducted this year and how you intend to remedy them?
- How do you plan to assess whether training is having the desired effect in the workplace – how will you measure quality?
- How do you demonstrate that the Board is value for money?
- What does the information from the child death review tell you and what changes will be made as a result of the findings?
- Moving forward, and taking the Working Together guidance into account, what work and priorities will the new partnership be taking on in 2019/20 that differs from the previous year?
- How does the board plan its work – does it have a clearly documented plan with specific actions and timescales or is the work more fluid?
- What actions could be taken by Members to assist in the work of Barnsley Safeguarding Children Partnership?

5.0 Background Papers and Useful Links

- BSCB Annual Report 2018-19 (Item 6b - attached)
- BSCP Plan on a Page (Item 6c – attached)
- Barnsley Safeguarding Children Partnership New Arrangements and Implementing the Requirements of Working Together 2018:-
<https://www.barnsley.gov.uk/media/10311/barnsley-safeguarding-children-partnership-implementation-document.pdf>

- Barnsley Safeguarding Children Partnership Performance Management Framework: <https://www.barnsley.gov.uk/media/10343/bscp-pm-framework-april-2019.doc>
- Barnsley Safeguarding Children Website:- <https://www.barnsley.gov.uk/services/children-families-and-education/safeguarding-families-in-barnsley/safeguarding-children-in-barnsley/>
- Department for Education Statutory Guidance – Working Together to Safeguard Children 2018:- <https://www.gov.uk/government/publications/working-together-to-safeguard-children--22>

6.0 Glossary

BCCG	Barnsley Clinical Commissioning Group
BSCB	Barnsley Safeguarding Children Board
CE	Child Exploitation
CSE	Child Sexual Exploitation
LSCBs	Local Safeguarding Children Boards
OSC	Overview & Scrutiny Committee
SCRs	Serious Case Reviews
SWYPFT	South West Yorkshire Partnership NHS Foundation Trust
SYP	South Yorkshire Police

7.0 Officer Contact

Anna Marshall, Scrutiny Officer
2 September 2019

Item 6b

Barnsley Safeguarding Children Board



Annual Report 2018 - 2019

Barnsley
Safeguarding
Children
Board



Barnsley Safeguarding Children Board is responsible for bringing local services together to plan and agree how best to keep children and young people in the area safe.

The Board develops shared policies and plans to protect vulnerable children. Their role is to make sure all children are well cared for and able to reach their full potential. They also provide support and training for people who work with children and young people, to make sure that they are fully aware of their safeguarding responsibilities.

Contents	Page
Chair's Foreword	3
Our Partners	5
Our Plan on a Page and Our Strategic Priorities	6
Governance Structure	7
Performance Audit and Quality Assurance Sub Group	8
Policy, Procedure and Workforce Practice and Development	9
Child Death Overview Panel	10
Neglect Sub Group	11
Serious Case Review Sub Committee	12
Safeguarding Children with a Disability or Complex Health Need	13
Child Exploitation Strategy Group	14
The Safeguarding Landscape	15
BSCB Budget 2018 - 19	16

Foreword from the Independent Chair

Thank you for taking an interest in the work of the Barnsley Safeguarding Children Board. We are always keen to raise public awareness of Safeguarding Children as we firmly believe that keeping children safe is everyone's business. I hope that this report plays a part in reassuring the public of Barnsley that agencies are working effectively together to keep our children safe and increases their understanding of Safeguarding.

A highlight of the last year was the Ofsted Inspection of Children's Social Care Services which took place in October 2018. To quote from the report:

“Services for children in Barnsley are good and there has been steady improvement at successive inspections since 2012. Children are at the heart of strategic thinking, decision-making, and operational practice, which leads to good-quality services from a skilled and motivated workforce. The resolute focus on improving outcomes for children is shared across the partnership and is underpinned by political commitment and financial investment and a self-evaluation that shows that leaders know their services well.”

I believe that opening statement in the report gives an independent verification of the commitment shown by all those who work with children, and their families, to ensure that they are doing their best to keep children safe and are focussed on continuing to drive forward improvements.

This will be the last annual report of the Barnsley Safeguarding Children Board as on the 1st of April 2019 we made adjustments to our partnership arrangements in order to be compliant with the Government guidance document: Working Together 2018. As a result of a national review of Safeguarding Boards, the Government decided that they would remove the statutory requirement for each local authority area to have a Local Safeguarding Children Board and replaced that by placing a duty on the three safeguarding partners,

the Local Authority, the Police and Health, to ensure that there are effective local arrangements to keep children safe. A decision was made to move to becoming the Barnsley Safeguarding Children Partnership which retains the strengths of the Safeguarding Board but continues to look for opportunities to improve.

We have always been prepared to make changes in order to respond to emerging issues. A good example is that during the period covered by this report the Child Sexual Exploitation sub group widened its remit to cover such issues as County Lines and Contextual Safeguarding. This led to a change in its action plan and a change of name to the Child Exploitation Strategy Group to reflect its increased role.

As the Independent Chair, I am pleased to be able to say that I have confidence in the commitment and focus of agencies working with Children, Young People and their families.

Bob Dyson QPM, DL

This is what we do

The Role of the Barnsley Safeguarding Children Board is to:

Ensure that safeguarding children and young people is at the centre of everything we do

Hold board members to account – are we/they doing enough to keep children and young people safe?

Collect and share information about how well we are keeping children and young people safe and what more we could do

These are our Partners



Produce a 'Plan on a Page'

We have created a 'Plan on a Page' which sets out:

The Statutory Responsibilities of the Barnsley Safeguarding Children Board

The Role of the Barnsley Safeguarding Children Board

The Structure of the Barnsley Safeguarding Children Board

It also outlines our Strategic Priorities

Strategic Priority 1 Sharing and Engaging

The Board will continue to monitor service improvement through the Continuous Service Improvement Plan and a schedule of regular audit activity

The Board will continue to seek the views of children and young people

Safeguarding Awareness Week provides an opportunity for all of the partnership and community to come together with the message **"Safeguarding is Everybody's Business"**

Strategic Priority 2 Helping, Empowering, Supporting

Ensure the availability of quality multi-agency child protection training and the provision of quality safeguarding services
Supporting children and young people to have a voice

Help shape services and support best practice via the Designated Safeguarding Leads and other Forums

Ensure accessibility of information via the website and other resources

Strategic Priority 3 Prevention

The synergy obtained from strong partnership working remains an essential element of effective safeguarding.

The continuing effectiveness of the work of the Board will continue to be subject to close scrutiny

Ensure partners are kept up to date with emerging themes and key messages

Support learning and development through Serious Case Reviews and Lessons Learned

Strategic Priority 4 Accountability

Continue work to ensure that the thresholds are understood and correctly applied by partner agency staff and that effective use is made of the escalation process in cases where there are concerns about the decision making

The Board will continue to strengthen and evidence its own effectiveness through rigorous challenge, participation and engagement

What We Will Do:

Let people know how to get help or report harm

Design and deliver effective training for all staff and volunteers

Provide children and young people and their families who have been harmed with support and information

Evaluate children and young people's views of safeguarding and demonstrate if we have helped them to reduce risk

Carry out Serious Case Reviews and Lessons Learned Reviews to improve the way we keep children safe

Continue to provide Performance Information to the Board to assure the Board that we are working together to prevent harm

Regularly challenge processes and performance at Board level to show all organisations are being held to account for the safety of children in Barnsley

Identify any gaps for young people moving from children's to adult services that may leave them at risk of harm

Ensure synergy and a joint response to shared themes such as Female Genital Mutilation (FGM)/Honour Based Violence /Forced Marriage (FM) and Prevent

Governance Structure of the Barnsley Safeguarding Children Board

Independent Chair

Bob Dyson

Barnsley Safeguarding Children Board

Performance Audit and
Quality Assurance
Sub Group

Mel John-Ross

Child Exploitation
Strategy Group

Paul Murphy

Policy, Procedures and
Workforce Practice and
Development
Angela Fawcett &
Stephanie Evans

Child Death
Overview
Panel

Alicia Marcroft

Neglect
Sub Group

Debbie Mercer

Serious Case
Review Sub
Group

Bob Dyson

Disability Sub
Group

Debbie Mercer

The priorities of the Board as identified by the partners are the responsibility of seven sub groups who ensure that the work of the Board is carried forward. Each of the sub groups has a work plan which focuses on a particular area of the Board's priorities.

Performance Audit and Quality Assurance Sub Group

Mel John Ross Service Director, Children's Social Care & Safeguarding

What We Do:

On behalf of the Board we carry out regular checks of individual agency safeguarding practice. We also keep a very close eye on a number of key performance indicators. We secure quality assurance through findings from single and multi-agency audits

What We Did:

Responsible to the Board for overseeing the Quarterly Performance Management Report and Quarterly Themed Audit Schedule

Co-ordinate single agency safeguarding Section 11 self-assessment audits and analysis, monitoring agency action plans by reviewing summary data and determining response in respect of non-compliance and oversee the Section 175 and 157 audit process relating to schools and outcomes

In 2018 – 19 we undertook four Multi Agency Themed Audits and ongoing monitoring of Action Plans

In April 2018 we carried out an Audit to assess the effectiveness of the Pre-Birth Assessment Pathway.

In September 2018 we carried out an Audit to assess the effectiveness of the Person Posing Risk to Children Assessment.

In October 2018 we carried out an Audit to assess the cumulative impact on children of Trauma and Adverse Childhood Experiences.

In February 2019 we carried out an Audit to assess the impact on children living with Mental Health Issues.

What We Will Do:

In 2019- 20 we will continue to carry out multi-agency audits to give the Board assurance that partners are doing everything they can to keep children and young people safe in Barnsley

Policy, Procedure and Workforce Practice and Development

Stephanie Evans, Interim Head of Service, Safeguarding Unit and Quality Assurance and Angela Fawcett, Designated Nurse Safeguarding Children and Looked After Children, CCG

What We Do:

We aim to ensure we have a workforce that is supported to safeguard children in Barnsley
We strive to ensure staff are well supported and feel confident and competent to undertake their safeguarding role

This is achieved through the provision of a comprehensive training offer and assurance that staff are attending relevant training and achieving required competency

Additionally, that this is underpinned by clear, comprehensive policies which are readily available for all staff to access

Moreover, that staff have access to safeguarding supervision to support them and the caseloads they manage

The role of the PPWPD is to ensure the above structures are in place and maintain oversight of these to ensure they remain relevant and we are aware of emerging issues and learning

What we did:

Continued to offer a comprehensive training offer

Developed a training strategy and action plan for the group

Strengthened the training offer by adding in courses on contextual safeguarding and trauma informed approach

Reviewed all current policies and procedures to ensure they remain relevant and are up-to-date

Updated the procedures for bruising to non-mobile babies and developed an accompanying leaflet for parents

Introduced a quality assurance framework for the training programme

Continued to develop a successful programme of learning for safeguarding leads

Generated a substantial amount of income to reinvest in the training offer

Organised several successful conferences/masterclasses



On behalf of the BSCB, the Barnsley Safeguarding Children Multi Agency Training Programme represents one of the most comprehensive safeguarding training offers in the country with over 100 training courses, conferences and seminars

What We Will Do:

In 2019 - 20 we will do more to measure the impact of training on workforce practice. Does the training we deliver have a positive effect on the way people go about their day job and help to safeguard and improve the welfare of children and young people?

Child Death Overview Panel

**Alicia Marcroft Head of Public Health (Children and Young People)
Head of Service Public Health Nursing**

What We Do:

It is the role of one of the sub groups of the Board to look at all deaths of children and young people in Barnsley, whatever the reason, to see if there is anything that we can learn from them and anything that might help us avoid such deaths happening in the future. This is the role of the Child Death Overview Panel.

What We Did:

On behalf of the Partnership we met to consider all deaths of all children and young people in Barnsley, whatever the reason. We also met regularly with our colleagues from across the region to see if there are any identifiable themes or trends in child deaths, particularly, for example around issues to do with child health.

What We Will Do:

We will continue to work as a multi-agency partnership, to review all deaths of all children and young people in Barnsley and ensure that any lessons that can be learned are shared with colleagues in a timely way to make Barnsley as safe a place as possible.

Neglect Sub Group

Debbie Mercer Head of Service, Children and Family Social Care

What We Do:

The Neglect Sub Group was established in 2017 to help tackle Neglect. We recognise that neglect is a serious problem in Barnsley and so we have worked together with the NSPCC to launch a new Neglect Strategy and developed documents with guidance to support professionals and families in recognising neglect and what they can do to help sort the problem out.

What We Did:



We aim to reduce the impact and prevalence of neglect in Barnsley over time To raise everyone's awareness about the signs, symptoms and impact of neglect for children and young people 0-18 years.

To ensure that neglect is identified at an early stage and that it is responded to consistently, confidently and appropriately at the right threshold of need with a timely response

We developed a strategy for referral pathways and management of neglect cases in Barnsley so that the impacts upon children and young people are minimised We developed consistent multi agency practice and approaches to neglect through training and development and report to the BSCB on progress against these objectives

We have produced documents to help people understand and recognise Neglect, including a guide for parents, young people and professionals called 'Neglect Matters'



What We Will Do:

We will continue to work with partners, including the delivery of the Graded Care Profile training, to help them recognise neglect and support families in deciding how best to tackle neglect and improve outcomes for children, young people and families

Serious Case Review Sub Committee

Bob Dyson QPM, DL

What We Do:

Local Safeguarding Children Boards are required to commission an independent author to conduct a serious case review (SCR) in circumstances where abuse or neglect of a child is known or suspected and either the child has died or been seriously injured and there is cause for concern as to the way in which agencies worked together to safeguard the child. The SCR subcommittee is chaired by the independent chair of the Barnsley Safeguarding Children Board; it forms a panel to consider any case which may meet the criteria for an SCR to be commissioned. During the time covered by this annual report, there were no cases that needed to be considered. On 3 April 2018 the board published an SCR into the tragic death of a seven year old boy that occurred in 2015. The Independent Author did not find any fundamental failings by agencies but did identify six learning opportunities all of which have been addressed. That report, entitled Child R, is available to read on the Barnsley LSCB website.

What We Did:

Over the past twelve months, in the absence of any new cases in Barnsley, the subcommittee has considered SCR reports from other parts of the country to see if there are lessons that we can learn here in Barnsley. That has led to the board taking a greater interest in some subjects, an example being Special Guardianship Orders, to ensure that they are being effectively managed in Barnsley.

In March 2019 we commissioned a Serious Case Review to look at the case of a baby death that is the subject of an ongoing police investigation. That SCR has not yet been finalised.

What We Will Do:

We will continue to work with our colleagues across the partnership to ensure we all do everything we can to learn from any incidents or accidents to children and young people both locally and nationally and that we comply with the new requirements of Working Together to Safeguard Children 2018.

Safeguarding Children with a Disability or Complex Health Needs Sub Committee

Debbie Mercer Head of Service, Children and Family Social Care

What We Do:

One of the more vulnerable groups in society is those who either have a disability and/or complex health needs. The Board considers it very important that it continues to have oversight of this group of children and young people and that the needs of this vulnerable group are being met.

The role of the Safeguarding Children with Disabilities or Complex Health Needs subcommittee is to make sure that partners are working together to ensure the support needed is available for this group of vulnerable children and young people and to work alongside colleagues and partners of the Adult Safeguarding Board to ensure appropriate arrangements are in place for when these young people transition into adulthood, particularly with regard to relevant training.

What We Did:

We carried out quarterly themed audits to give the Safeguarding Children Board assurance that children with disabilities and or complex health needs receive the support they need and that appropriate plans are in place to keep them safe. We worked with colleagues across the partnership to ensure that transition protocols are in place to support children and young people when they transition from receiving help and support from children's services to accessing help and support from adult services



What We Will Do:

We will continue to work alongside partners in both children's and adult services to ensure colleagues are aware of their responsibilities towards this group of children and young people and that appropriate services are available

Child Exploitation Strategy Group

DCI Paul Murphy, South Yorkshire Police

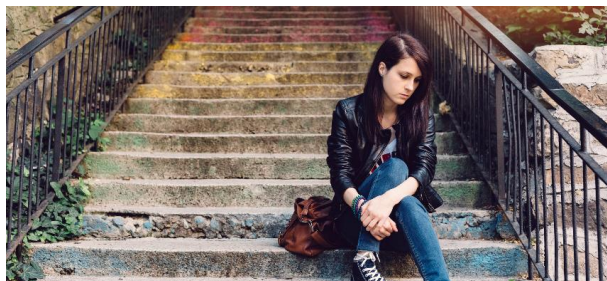
What We Do:

The Child Exploitation (CE) Strategy Group is responsible to the Safeguarding Children Board for overview of inter-agency working in all areas of CE including Contextual Safeguarding and County Lines. The Strategy Group is also responsible for the development and implementation of the Safeguarding Children Board CE Strategy and Work Plan.

What We Did:

In 2018 - 19 we carried out four multi-agency audits so that we are able to assure the Board that our partners are fully aware of the risks facing our children and young people from those wishing to try and harm them through CE. This includes on-line grooming and pressures they may face from their peers in engaging in risk taking behaviours that might further expose them to harm.

As well as making sure the BSCB CE Strategy and Work Plan is kept up to date, the CE Strategy Group received regular reports and updates from the Multiple Vulnerabilities and Complex Abuse Panel, which considers some of our most at risk children and young people and reports from the Missing Panel, that meets regularly to consider children and young people who go missing from home, the reasons why they go missing and what we can do to try and keep them safe.

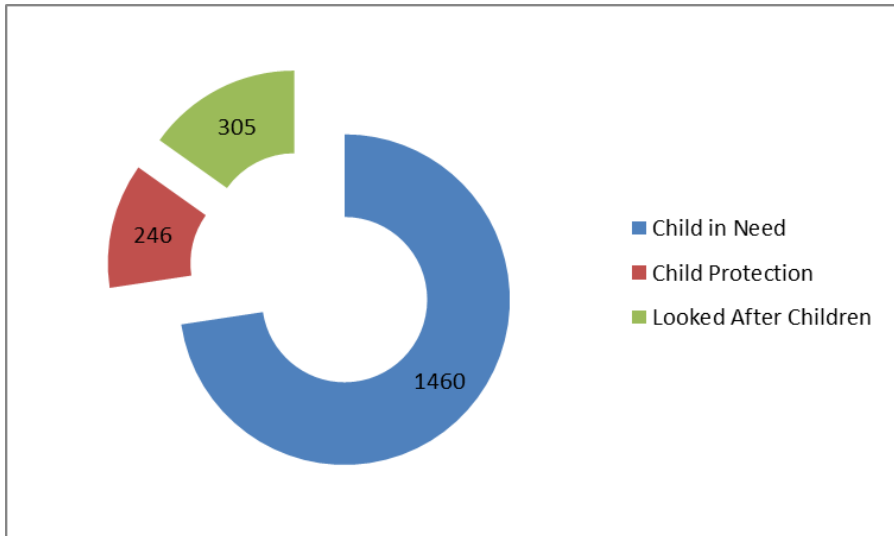


What We Will Do:

In 2019 - 20 we will continue to conduct regular audits of cases where children and young people have been exposed to or at risk of CE. We will continue to assess the local risks that our children and young people are facing, including harmful sexual behaviour and we will make sure all our partners and people that work for them are aware of what CE is and for them to be constantly vigilant so that we can keep our children and young people as safe as possible

The Safeguarding Landscape in Barnsley

The below graph shows the number of children on a plan in Barnsley as at 31 March 2019. There are also c. 2,890 children receiving support through early help on an Early Help Assessment.



What to do if you are worried about a child

If the child is in danger

Call the police on 999 or (01142) 202020.

If the child is not at risk of immediate harm

If you're concerned about a child, but they're not in immediate danger, it's still important to share the information with us as soon as possible.

If your call is not urgent contact the Assessment Service on (01226) 772423. Our offices are open between Monday and Friday from 9am to 5pm.

Out of hours emergencies

If you want to report your concern urgently and our offices are closed you can contact our Emergency Duty Team on 01226 787789. They work on weekends and bank holidays and deal with issues that can't wait until usual office opening hours.

<https://www.barnsley.gov.uk/services/children-families-and-education/safeguarding-families-in-barnsley/safeguarding-children-in-barnsley/worried-about-a-child/>

Barnsley Safeguarding Children Board Budget

Year End 2018/19

Barnsley Safeguarding Children Board Final Position 2018/19			
Income		Expenditure	
£		£	
Partner Contributions			
Barnsley MBC	£46,670	Staffing	£108,919
NHS Barnsley CCG	£49,000	Professional Fees, Supplies and Services	£30,361
PCC	£12,024		
NPS	£1,036		
Cafcass	£550		
Training Income	£30,000		
TOTAL	£139,280	TOTAL	£139,280

The Roles and Responsibilities of the Barnsley Safeguarding Children Partnership are:
 Ensure that safeguarding children and young people is at the centre of everything we do.
 Hold members to account – are we/they doing enough to keep children and young people safe?
 The co-ordination of what is done by each Member for the purposes of safeguarding and promoting the welfare of children within the Borough and to ensure the effectiveness of multi-agency working and what is done by each Member for those purposes, in line with Working Together to Safeguard Children 2018.
 Collect and share information about how well we are keeping children and young people safe and what more we could do.
 Make sure our workers and volunteers get the training they need to provide safe services and to share concerns if they think a child or young person is being hurt or abused
 Review our policies and guidance to make sure we are constantly improving.
 Publish a Strategic Plan – what we will achieve Publish an Annual Report – detailing what we have done to keep children and young people safe
 Developing policies and procedures for safeguarding and promoting the welfare of children in the Borough

The Structure of The Barnsley Safeguarding Children Partnership
 Safeguarding Partnership Board with Independent Chair
 Performance Audit and Quality Assurance Sub Group
 Child Death Overview Panel
 Child Safeguarding Practice Review Sub Group
 Policies, Procedures and Workforce Practice Development Sub Group
 Children with Disabilities and Complex Health Needs Sub Group
 Child Exploitation Strategic Sub Group
 Neglect Sub Group

THE PRIORITIES OF THE BARNSELY SAFEGUARDING CHILDREN PARTNERSHIP 2019 – 20 ARE

Page 69

Strategic Priority 1
Sharing and Engaging
 The Partnership will monitor service improvement through the Continuous Service Improvement Plan and a schedule of regular audit activity
 The Board will continue to seek the views of children and young people.
 Safeguarding Awareness Week provides an opportunity for all of the partnership and community to come together with the message “Safeguarding is Everybody’s Business”

Strategic Priority 2
Helping, empowering and supporting
 Ensure the availability of quality multi-agency child protection training and the provision of quality safeguarding services
 Supporting children and young people to have a voice
 Help shape services and support best practice via the Designated Safeguarding Leads and other Forums
 Ensure accessibility of information via the website and other resources

Strategic Priority 3
Prevention
 The synergy obtained from strong partnership working remains an essential element of effective safeguarding.
 The continuing effectiveness of the work of the Board will continue to be subject to close scrutiny
 Ensure partners are kept up to date with emerging themes and key messages
 Support learning and development through Child Safeguarding Practice Reviews. Lessons Learned

Strategic Priority 4
Accountability
 Continue work to ensure that the thresholds are understood and correctly applied by partner agency staff and that effective use is made of the escalation process in cases where there are concerns about the decision making
 The Partnership will continue to strengthen and evidence its own effectiveness through rigorous challenge, participation and engagement

BARNSELY SAFEGUARDING CHILDREN PARTNERSHIP STRATEGIC PLAN 2019 - 2022

What we will do:

- | | | | |
|---|--|---|---|
| <p>1. Develop and deliver a sustainable Communication and Engagement Plan with the People of Barnsley</p> | <p>4. Provide children and young people and their families who have been harmed with support and information</p> | <p>6. Carry out LSCPRs and Lessons Learned Reviews to improve the way we keep children safe</p> | <p>8. Regularly challenge processes and performance at Board level to show all organisations are being held to account for the safety of children in Barnsley</p> |
| <p>2. Let people know how to get help or report harm</p> | <p>5. Evaluate children and young people’s views of safeguarding and demonstrate if we have helped them to reduce risk</p> | <p>7. Continue to provide Performance Information to the Board to assure the Board that we are working together to prevent harm</p> | <p>9. Identify any gaps for young people moving from children’s to adult services that may leave them at risk of harm</p> |
| <p>3. Design and deliver effective training for all staff and volunteers</p> | | | <p>10. Ensure synergy and a joint response to shared themes such as FGM/HBV/Prevent and FM, Contextual Safeguarding and Child Exploitation</p> |

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Item 8a

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of the Local Government Act 1972.

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